Report of Audit

on the

Financial Statements

of

Toms River Fire Commissioners District #2

for the

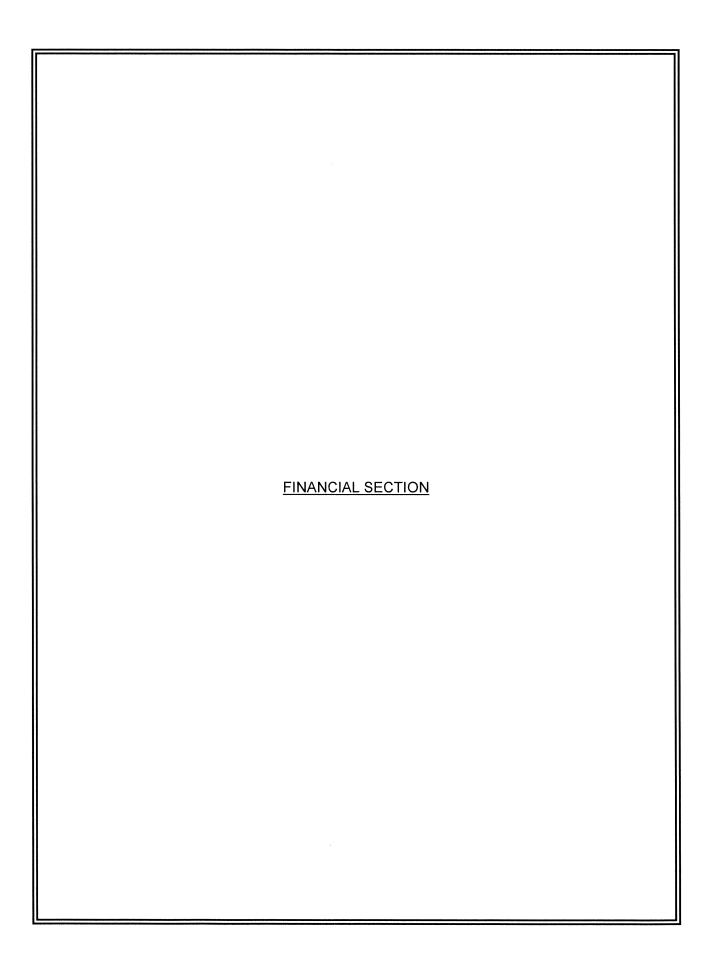
Year Ended December 31, 2021

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INDEPENDENT AUDITOR'S REPORT

Board of Fire Commissioners Toms River Fire Commissioners District No. 2 257 Warner Street Toms River, New Jersey 08755

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Toms River Fire Commissioners District No. 2, (the "District"), in the County of Ocean, State of New Jersey, as of and for the year ended December 31, 2021 and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective net position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of December 31, 2021 and the respective changes in its net position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Toms River Fire Commissioners District No. 2 and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

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In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Toms River Fire Commissioners District No. 2's ability to continue as a going concern within one year after the date that the financial statements are available to be issued.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit
- Identify and assess the risks of material misstatement of the financial statements, whether
 due to fraud or error, and design and perform audit procedures responsive to those risks.
 Such procedures include examining, on a test basis, evidence regarding the amounts and
 disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Toms River Fire Commissioners District No. 2's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Toms River Fire Commissioners District No. 2's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion analysis and the schedules related to accounting, reporting for pensions in Schedule D-1 through D-3 are presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

SUPLEE, CLOONEY & COMPANY

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Districts' financial statements. The Schedule of Improvement Authorizations – Capital Fund and Schedule of Fund Balance – Capital Fund are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Schedule of Improvement Authorizations - Capital Fund and Schedule of Fund Balance - Capital Fund are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 30, 2022 on our consideration of the Toms River Fire Commissioners District No. 2's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Toms River Fire Commissioners District No. 2's internal control over financial reporting and compliance.

December 30, 2022

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INDEPENDENT AUDITOR'S REPORT ON
INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF BASIC FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

Board of Fire Commissioners Toms River Fire Commissioners District No. 2 257 Warner Street Toms River, New Jersey 08755

We have audited, in accordance with the auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Toms River Fire Commissioners District No. 2 as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Toms River Fire Commissioners District No. 2's financial statements, and have issued our report thereon dated December 30, 2022.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Toms River Fire Commissioners District No. 2's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Toms River Fire Commissioners District No. 2's internal control. Accordingly, we do not express an opinion on the effectiveness of the Toms River Fire Commissioners District No. 2's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

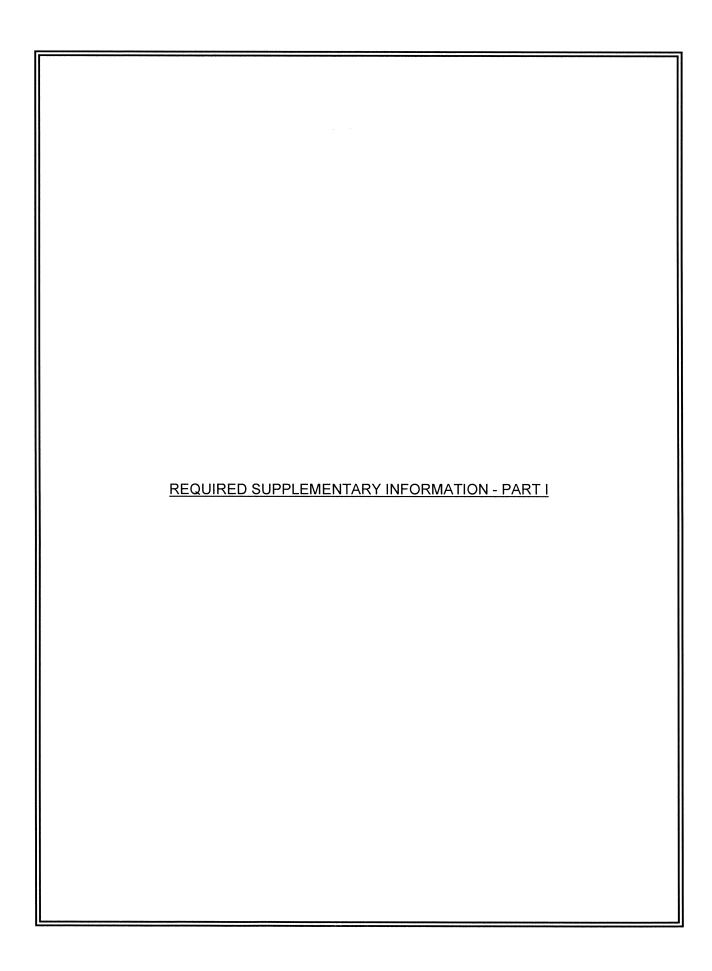
As part of obtaining reasonable assurance about whether the Toms River Fire Commissioners District No. 2's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sypha Cley + Carry

December 30, 2022



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Pleasant Plains Fire Dept. Clayton Avenue, Toms River, NJ



Silverton Fire Company Kettle Creek Road, Toms River, NJ

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

Our discussion and analysis of the Toms River Fire Commissioners District No. 2's financial performance provides an overview of the District's financial activities for the year ended December 31, 2021.

Management's Discussion and Analysis should be read in conjunction with the District's financial statements

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of the following parts: Management's Discussion and Analysis; the Basic Financial Statements consisting of government-wide financial statements and fund financial statements; Notes to the Financial Statements; and Required Supplementary Information.

The basic district-wide and fund financial statements present the financial results in different methods of accounting. Included in the financial statements are reconciliations that explain the difference between the two methods.

District-wide financial statements are prepared on the accrual basis of accounting and economic resources focus. The required financial statements are: Statement of Net Position (Exhibit A-1) and Statement of Activities (Exhibit A-2). The Statement of Net Position reports all assets, deferred outflows, liabilities, and deferred inflows, and the difference between them (net position, equity and fund balance) of the District. The Statement of Activities reports all revenue and expenses during the year, regardless of when cash is received or paid.

Governmental funds financial statements are prepared on the modified accrual basis of accounting and current financial resources focus. This is the traditional form for our financial statements. The required financial statements are: Balance Sheet (Exhibit B-1) and Statement of Revenues, Expenditures, and Changes in Fund Balances (Exhibit B-2). The Balance Sheet shows only assets and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities are included. The Statement of Revenues, Expenditures, and Changes in Fund Balances reports revenue for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during or soon after the end of the year.

Exhibit B-1 reconciles the Governmental Funds Balance Sheet to the District-wide Statement of Net Position, explaining the differences between the two statements. Exhibit B-3 reconciles the Statement of Revenues, Expenditures, and Changes in Fund Balances of the Governmental Funds to the Statement of Activities, tracing the change in fund balances to the change in net position reported in Exhibit A-2.

Overview of the Financial Statements (Continued)

The government-wide and governmental funds financial statements show the results of the following funds:

<u>General Fund</u> - This Fund is used to finance the operations of the District. Property Tax Levies finance most of these activities. All tax revenues are placed in the General Fund and regular operating expenses are charged here. Funds to be used for capital equipment and projects are transferred from the General Fund to the Capital Fund.

<u>Capital Fund</u> - This Fund is used to separate funds for capital equipment and projects. All capital expenditures are taken from this Fund. Funds in this account come from revenue transferred from the General Fund to be used for capital improvements. The District's equipment acquisitions are financed by prior levies and approved by the taxpayers. The District's acquisitions are reported here.

Notes to the Financial Statements

The accompanying notes to the financial statements provide information essential to a full understanding of the financial statements. The notes to the financial statements begin immediately following the governmental funds financial statements.

Other Information

In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information. This supplementary information follows the notes to the financial statements.

Financial Analysis of the District

The Statement of Net Position and the Statement of Activities report information about the District's activities in a way that will help answer the question as to whether the District, as a whole, is better able to fulfill its mission as a result of this year's activities. These two statements report net position of the District and the changes in net position. The Districts' net position - the difference between assets, deferred outflows, liabilities, and deferred inflows - is one way to measure financial health or financial position. Over time, increases or decreases in the Districts' net position are an indicator of whether its financial health is improving or deteriorating. In addition, other non-financial factors such as changes in economic conditions, population growth, development, and new or changed government regulation will also have to be considered.

Net Position

Changes in net position may be observed and used to discuss the changing financial position of the District as a whole on a year-to-year basis. A summary of the District's statement of net position is presented in the following table:

Condensed Statement of Net Position

					Dollar	Percent
		2021		2020	Change	Change
Current Assets	\$	3,597,195.29	\$	3,625,354.97	\$ (28, 159.68)	-0.78%
Capital Assets, Net of						
Accumlated Depreciation		4,197,871.57	-	4,223,449.28	 (25,577.71)	-0.61%
Total Assets	"	7,795,066.86	"	7,848,804.25	 (53,737.39)	-0.68%
Deferred Outflows of Resources		51,245.00		146,572.00	(95,327.00)	-65.04%
Total Assets and Deferred Outflows of						
Resources	\$	7,846,311.86	\$	7,995,376.25	\$ (149,064.39)	-1.86%
			-			
Current and Other Liabilities	\$	802,455.82	\$	1,295,141.40	\$ (492,685.58)	-38.04%
Deferred Inflows of Resources		700,228.00		476,562.00	223,666.00	46.93%
Total Liabilities and Deferred Inflows of						
Resources		1,502,683.82		1,771,703.40	(269,019.58)	-15.18%

Net Investment in Capital Assets		4,197,871.57		4,223,449.28	(25,577.71)	-0.61%
Restricted for Capital Acquisitions		828,889.77		918,167.95	(89,278.18)	-9.72%
Unrestricted		1,316,866.70		1,082,055.62	 234,811.08	21.70%
Total Net Position		6,343,628.04		6,223,672.85	 119,955.19	1.93%
Total Liabilities, Deferred Inflows of						
Resources and Net Postion	<u>\$</u>	7,846,311.86	<u>\$</u>	7,995,376.25	\$ (149,064.39)	-1.86%

The Net Position of the District increased by \$119,955 during 2021, largely due to Changes in Pension and OPEB Liabilities and Deferred Outflows/Inflows of Resources offset by Net Position Utilized to Fund Budget Operations.

Governmental Activities

The Statement of Activities gives insight into the nature and source of changes in net position. The statement shows the cost of the governmental activities program services and the charges for the services and grants offsetting those services. A summary of the District's governmental activities are reflected below.

Revenues 2021 Coccases Coccases Amount to be Raised by Taxation \$ 2,881,217.58 \$ 2,834,415.00 \$ 46,802.58 Interest Income 9,933.45 29,706.62 (19,773.17) Supplemental Fire Services Grant 9,898.35 9,898.35 -7.77 Miscellaneous Income 76,682.97 61,555.69 15,127.28 Pension Benefity (Expense), Net (GASB 75) 45,667.00 30,446.39 30,446.39 OPEB Benefity (Expense), Net (GASB 75) 45,667.00 \$ 2,935,575.66 \$ 232,152.08 Total General Revenues \$ 45,984.00 \$ 13,336.50 \$ 32,647.50 Elections 14,282.66 13,957.77 324.89 Fravel Expenses 8 819.00 994.00 (175.00) Salaries and Wages 270,282.61 337,611.85 (67,329.24) LOSAP 259,500.00 240,000.00 19,500.00 Advertising 2,932.25 1,414.15 1,518.10 Telephone and Opticom 12,575.61 2,615.44 9,960.17 Insurance and Heatth Protection 213,089.48 1							Increase
Interest Income	Revenues		2021		2020	(Decrease)
Supplemental Fire Services Grant 9,898.35 9,898.35 1.1.27.28	Amount to be Raised by Taxation	\$	2,881,217.58	\$	2,834,415.00	\$	46,802.58
Miscellaneous Income 76,682.97 61,555.69 15,127.28 Pension Benefit/(Expense), Net (GASB 68) 113,882.00 113,882.00 OPEB Benefit/(Expense), Net (GASB 75) 45,667.00 30,446.39 Gain on Disposition of Capital Assets 30,446.39 \$2,935,575.66 \$232,152.08 Expenditures Professional Services \$45,984.00 \$13,336.50 \$32,647.50 Elections 14,282.66 13,957.77 324.89 Travel Expenses 9,725.88 (9,725.88) Dues 819.00 994.00 (175.50) Salaries and Wages 270,282.61 337,611.85 (67,329.24) LOSAP 259,500.00 240,000.00 19,500.00 Advertising 12,575.61 2,615.44 9,960.17 Insurance and Health Protection 213,089.48 187,589.44 25,500.04 Supplies 270,885.30 189,009.20 81,876.10 Registrations, Licenses, and Fees 1,608.16 866.23 7741.93 Utilities and Building Maintenance 8,334.19 6,491.53	Interest Income		9,933.45		29,706.62		(19,773.17)
Pension Benefit/(Expense), Net (GASB 68) 113,882.00 246,667.00 45,667.00 30,446.39 30,446.	Supplemental Fire Services Grant		9,898.35		9,898.35		-
OPEB Benefit/(Expense), Net (GASB 75) Gain on Disposition of Capital Assets Total General Revenues 45,667.00 30,446.39 45,667.00 30,446.39 45,667.00 30,446.39 30,446.39 30,446.39 30,446.39 30,446.39 \$ 2,935,575.66 \$ 232,152.08 \$ 232,	Miscellaneous Income		76,682.97		61,555.69		15,127.28
Gain on Disposition of Capital Assets 30,446.39 30,446.39 Total General Revenues \$ 3,167,727.74 \$ 2,935,575.66 \$ 232,152.08 Expenditures \$ 45,984.00 \$ 13,336.50 \$ 32,647.50 Elections 14,282.66 13,957.77 324.89 Travel Expenses 9,725.88 (9,725.88) Dues 819.00 994.00 (175.00) Salaries and Wages 270,282.61 337,611.85 (67,329.24) LOSAP 259,500.00 240,000.00 19,500.00 Advertising 2,932.25 1,414.15 1,518.10 Telephone and Opticom 12,575.61 2,615.44 9,960.17 Insurance and Health Protection 213,089.48 187,589.44 25,500.04 Supplies 270,885.30 189,009.20 81,876.10 Registrations, Licenses, and Fees 1,608.16 866.23 741.93 Utilities and Building Maintenance 8,334.19 6,491.53 1,842.66 Physicals and Fitness 8,669.00 10,159.00 (1,518.00) Contracted Services Pr	Pension Benefit/(Expense), Net (GASB 68)		113,882.00				113,882.00
Expenditures \$ 3,167,727.74 \$ 2,935,575.66 \$ 232,152.08 Professional Services \$ 45,984.00 \$ 13,336.50 \$ 32,647.50 Elections 14,282.66 13,957.77 324.89 Travel Expenses 9,725.88 (9,725.88) Dues 819.00 994.00 (175.00) Salaries and Wages 270,282.61 337,611.85 (67,329.24) LOSAP 259,500.00 240,000.00 19,500.00 Advertising 2,932.25 1,414.15 1,518.10 Telephone and Opticom 12,575.61 2,615.44 9,960.17 Insurance and Health Protection 213,089.48 187,589.44 25,500.04 Supplies 270,885.30 189,009.20 81,876.10 Registrations, Licenses, and Fees 1,608.16 866.23 741.93 Utilities and Building Maintenance 8,334.19 6,491.53 1,842.66 Physicals and Fitness 8,669.00 10,159.00 (1,290.00) Fire Hydrant Service on Rentals 237,974.40 239,592.40 (1,618.00) <td< td=""><td>OPEB Benefit/(Expense), Net (GASB 75)</td><td></td><td>45,667.00</td><td></td><td></td><td></td><td>45,667.00</td></td<>	OPEB Benefit/(Expense), Net (GASB 75)		45,667.00				45,667.00
Expenditures	Gain on Disposition of Capital Assets		30,446.39				30,446.39
Professional Services 45,984.00 \$ 13,336.50 \$ 32,647.50 Elections 14,282.66 13,957.77 324.89 Travel Expenses 9,725.88 (9,725.88) Dues 819.00 994.00 (175.00) Salaries and Wages 270,282.61 337,611.85 (67,329.24) LOSAP 259,500.00 240,000.00 19,500.00 Advertising 2,932.25 1,414.15 1,518.10 Telephone and Opticom 12,575.61 2,615.44 9,960.17 Insurance and Health Protection 213,089.48 187,589.44 25,500.04 Supplies 270,885.30 189,009.20 81,876.10 Registrations, Licenses, and Fees 1,608.16 866.23 741.93 Utilities and Building Maintenance 8,334.19 6,491.53 1,842.66 Physicals and Fitness 8,869.00 10,159.00 (1,290.00) Fire Hydrant Service on Rentals 237,974.40 239,592.40 (16,18.00) Contracted Services Provided by 20,200 45,352.50 14,877.50 <t< td=""><td>Total General Revenues</td><td>\$</td><td>3,167,727.74</td><td>\$</td><td>2,935,575.66</td><td>\$</td><td>232,152.08</td></t<>	Total General Revenues	\$	3,167,727.74	\$	2,935,575.66	\$	232,152.08
Professional Services 45,984.00 \$ 13,336.50 \$ 32,647.50 Elections 14,282.66 13,957.77 324.89 Travel Expenses 9,725.88 (9,725.88) Dues 819.00 994.00 (175.00) Salaries and Wages 270,282.61 337,611.85 (67,329.24) LOSAP 259,500.00 240,000.00 19,500.00 Advertising 2,932.25 1,414.15 1,518.10 Telephone and Opticom 12,575.61 2,615.44 9,960.17 Insurance and Health Protection 213,089.48 187,589.44 25,500.04 Supplies 270,885.30 189,009.20 81,876.10 Registrations, Licenses, and Fees 1,608.16 866.23 741.93 Utilities and Building Maintenance 8,334.19 6,491.53 1,842.66 Physicals and Fitness 8,869.00 10,159.00 (1,290.00) Fire Hydrant Service on Rentals 237,974.40 239,592.40 (16,18.00) Contracted Services Provided by 20,200 45,352.50 14,877.50 <t< td=""><td>Expenditures</td><td></td><td></td><td></td><td></td><td></td><td></td></t<>	Expenditures						
Elections		\$	45.984.00	\$	13.336.50	\$	32 647 50
Travel Expenses 819.00 9725.88 (9,725.88) Dues 819.00 994.00 (175.00) Salaries and Wages 270,282.61 337,611.85 (67,329.24) LOSAP 259,500.00 240,000.00 19,500.00 Advertising 2,932.25 1,414.15 1,518.10 Telephone and Opticom 12,575.61 2,615.44 9,960.17 Insurance and Health Protection 213,089.48 187,589.44 25,500.04 Supplies 270,885.30 189,009.20 81,876.10 Registrations, Licenses, and Fees 1,608.16 866.23 741.93 Utilities and Building Maintenance 8,334.19 6,491.53 1,842.66 Physicals and Fitness 8,869.00 10,159.00 (1,290.00) Fire Hydrant Service on Rentals 237,974.40 239,592.40 (1,618.00) Contracted Services Provided by Volunteer Fire Companies 60,230.00 45,352.50 14,877.50 Training 600.00 9,869.00 (9,269.00) Gas and Oil 22,396.00 15,713.01		,	·	•		•	
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Gas and Oil 22,396.00 15,713.01 6,682.99 Equipment Repairs 128,563.10 51,864.04 76,699.06 Office Equipment Maintenance 9,157.00 49,318.23 (40,161.23) Communications 40,338.00 19,652.06 20,685.94 Other Rental Charges 172,224.00 146,622.00 25,602.00 Stand-by-Crew 66,680.00 73,920.00 (7,240.00) First Aid 5,552.00 9,806.04 (4,254.04) Joint Board Expenses 849,579.69 650,521.42 199,058.27 Pension (Benefit)/Expense, Net (GASB 68) (12,166.00) 12,166.00 OPEB (Benefit)/Expense, Net (GASB 75) (42,738.00) 42,738.00 Capital Outlay 407,202.18 186,868.49 220,333.69	Training						
Equipment Repairs128,563.1051,864.0476,699.06Office Equipment Maintenance9,157.0049,318.23(40,161.23)Communications40,338.0019,652.0620,685.94Other Rental Charges172,224.00146,622.0025,602.00Stand-by-Crew66,680.0073,920.00(7,240.00)First Aid5,552.009,806.04(4,254.04)Joint Board Expenses849,579.69650,521.42199,058.27Pension (Benefit)/Expense, Net (GASB 68)(12,166.00)12,166.00OPEB (Benefit)/Expense, Net (GASB 75)(42,738.00)42,738.00Capital Outlay407,202.18186,868.49220,333.69	Gas and Oil		22,396.00				
Office Equipment Maintenance 9,157.00 49,318.23 (40,161.23) Communications 40,338.00 19,652.06 20,685.94 Other Rental Charges 172,224.00 146,622.00 25,602.00 Stand-by-Crew 66,680.00 73,920.00 (7,240.00) First Aid 5,552.00 9,806.04 (4,254.04) Joint Board Expenses 849,579.69 650,521.42 199,058.27 Pension (Benefit)/Expense, Net (GASB 68) (12,166.00) 12,166.00 OPEB (Benefit)/Expense, Net (GASB 75) (42,738.00) 42,738.00 Capital Outlay 407,202.18 186,868.49 220,333.69	Equipment Repairs		128,563.10				
Other Rental Charges 172,224.00 146,622.00 25,602.00 Stand-by-Crew 66,680.00 73,920.00 (7,240.00) First Aid 5,552.00 9,806.04 (4,254.04) Joint Board Expenses 849,579.69 650,521.42 199,058.27 Pension (Benefit)/Expense, Net (GASB 68) (12,166.00) 12,166.00 OPEB (Benefit)/Expense, Net (GASB 75) (42,738.00) 42,738.00 Capital Outlay 407,202.18 186,868.49 220,333.69	Office Equipment Maintenance		9,157.00		49,318.23		
Stand-by-Crew 66,680.00 73,920.00 (7,240.00) First Aid 5,552.00 9,806.04 (4,254.04) Joint Board Expenses 849,579.69 650,521.42 199,058.27 Pension (Benefit)/Expense, Net (GASB 68) (12,166.00) 12,166.00 OPEB (Benefit)/Expense, Net (GASB 75) (42,738.00) 42,738.00 Capital Outlay 407,202.18 186,868.49 220,333.69	Communications		40,338.00		19,652.06		20,685.94
First Aid 5,552.00 9,806.04 (4,254.04) Joint Board Expenses 849,579.69 650,521.42 199,058.27 Pension (Benefit)/Expense, Net (GASB 68) (12,166.00) 12,166.00 OPEB (Benefit)/Expense, Net (GASB 75) (42,738.00) 42,738.00 Capital Outlay 407,202.18 186,868.49 220,333.69	Other Rental Charges		172,224.00		146,622.00		25,602.00
Joint Board Expenses 849,579.69 650,521.42 199,058.27 Pension (Benefit)/Expense, Net (GASB 68) (12,166.00) 12,166.00 OPEB (Benefit)/Expense, Net (GASB 75) (42,738.00) 42,738.00 Capital Outlay 407,202.18 186,868.49 220,333.69	Stand-by-Crew		66,680.00		73,920.00		(7,240.00)
Pension (Benefit)/Expense, Net (GASB 68) (12,166.00) 12,166.00 OPEB (Benefit)/Expense, Net (GASB 75) (42,738.00) 42,738.00 Capital Outlay 407,202.18 186,868.49 220,333.69	First Aid		5,552.00		9,806.04		(4,254.04)
OPEB (Benefit)/Expense, Net (GASB 75) (42,738.00) 42,738.00 Capital Outlay 407,202.18 186,868.49 220,333.69	Joint Board Expenses		849,579.69		650,521.42		199,058.27
OPEB (Benefit)/Expense, Net (GASB 75) (42,738.00) 42,738.00 Capital Outlay 407,202.18 186,868.49 220,333.69	•						
Capital Outlay 407,202.18 186,868.49 220,333.69	OPEB (Benefit)/Expense, Net (GASB 75)				,		
Depreciation Expense359,937.34	Capital Outlay		407,202.18		186,868.49		
	Depreciation Expense		359,937.34		342,761.21		17,176.13
Total Expenditures \$ 3,047,772.55 \$ 2,998,014.18 \$ 49,758.37	Total Expenditures	\$	3,047,772.55	\$	2,998,014.18	\$	49,758.37

Governmental Activities (Continued)

For the year ended December 31, 2021 the District experienced an increase in the district taxes of approximately \$46,803. The increase is related to the district property tax rate increasing from 0.061 per \$100 of assessed valuation to 0.062 per \$100 of assessed valuation which accounts for a large portion of the increase in revenues from 2020 to 2021. The other major contributing factors to the increase in the revenues was increased miscellaneous revenues resulting from insurance recoveries/refunds and GASB's 68 & 75 Pension and OPEB Benefits.

Most expenditures are contractual in nature and because of market fluctuations, they can vary from year to year depending on the circumstances.

In 2021, the District's overall expenditures increased moderately with depreciation expense accounting for \$17,176 of that increase. Other items increased and were offset by decreases elsewhere in the budget such as decreases in Travel, Salaries and Wages, Physicals/Fitness and Office Equipment Maintenance Additionally, the amount budgeted for LOSAP increased by about 8%.

Budgetary Highlights

The State of New Jersey requires local fire districts to prepare and adopt annual budgets in accordance with the N.J.S.A. 40A:14-78.1. The statutory budget was designed to demonstrate to the Division of Local Government Services that the cash flows of the District for the coming year will be sufficient to cover operating expenses.

The following table provides a 2021 budget comparison:

Budgetary Highlights (Continued)

	Budget as Modified	Actual	Favorable/ (Unfavorable)		
Revenues:					
Fund Balances Utilized:					
Unrestricted	\$ 554,893.00	\$ 554,893.00	\$ -		
Restricted			-		
Interest on Investments and Deposits	20,000.00	9,933.45	(10,066.55)		
Supplemental Fire Services Program	9,899.00	9,898.35	(0.65)		
Total Revenues and Fund Balance Utilized	584,792.00	574,724.80	(10,067.20)		
Amount to be Raised by Taxation	2,881,217.58	2,881,217.58	_		
Miscellaneous		76,682.97	76,682.97		
Total Revenues	3,466,009.58	3,532,625.35	66,615.77		
Expenses:					
Administration	474,400.00	385,246.02	89,153.98		
Cost of Operations and Maintenance	2,263,292.58	2,052,158.43	211,134.15		
Appropriated for First Aid/Rescue Squad	10,000.00	5,552.00	4,448.00		
Length of Service Award Program	259,500.00	259,500.00	-		
Capital Appropriations	458,817.00	317,924.00	140,893.00		
Total Appropriation	3,466,009.58	3,020,380.45	445,629.13		
Capital Outlay		407,202.18	(407,202.18)		
Excess Revenues and Fund Balances Utilized					
Over Appropriations		\$ 105,042.72	\$ 105,042.72		

Budgetary Highlights (Continued)

The budget relied on the expectation of an increase in the total tax levy. For 2021, the district tax rate increased from \$.061 to \$.062 which produced an increase in tax revenue of approximately \$46,803.

Capital Assets and Debt Administration

Capital Assets

A summary of the District's capital assets is presented in the following table:

CAPITAL ASSETS

	2021			2020
Land	\$	21,400.00	\$	21,400.00
Buildings and Improvements		1,119,467.22		1,119,467.22
Machinery and Equipment		1,261,691.99		1,099,700.15
Fire Apparatus		5,414,945.47		5,513,235.54
Construction in Progress	***************************************	_	-	
		7,817,504.68		7,753,802.91
Less: Accumulated Depreciation		3,619,633.11	-	3,530,353.63
Capital Assets, Net	\$	4,197,871.57	\$	4,223,449.28

Debt Administration

The District had no outstanding bonds or capital leases as of December 31, 2021.

Economic Factors, Future Years' Budgets and Rates

The Commissioners and management of the District consider many factors when preparing each year's budget and annual charges. Two of the main factors are growth in the District's ratable base and new regulations issued by the State and Federal governments.

Contacting the District

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have any questions about this report or need additional information, please contact the Toms River Fire Commissioners District No. 2, 257 Warner Street, Toms River, New Jersey 08755.



DISTRICT-WIDE STATEMENT OF NET POSITION

FOR THE YEAR ENDED DECEMBER 31, 2021

Assets and Deferred Outflows of Resources	_	Governmental Activities	_	Total
Current Assets:				
Cash and Cash Equivalents:	•	0.000.044.00	•	0.000.044.00
Cash	\$	2,696,814.80	\$	2,696,814.80
Accounts Receivable	-	900,380.49	_	900,380.49
Total Current Assets	_	3,597,195.29		3,597,195.29
Capital Assets (Net):				
Land		21,400.00		21,400.00
Buildings		1,119,467.22		1,119,467.22
Machinery and Equipment		1,261,691.99		1,261,691.99
Fire Apparatus		5,414,945.47		5,414,945.47
	-	7,817,504.68		7,817,504.68
Less: Accumulated Depreciation		3,619,633.11		3,619,633.11
Total Capital Assets (Net)	-	4,197,871.57	-	4,197,871.57
	-			
Total Assets	=	7,795,066.86	-	7,795,066.86
Deferred Outflows of Resources:				
Deferred Pension Outflows		8.855.00		8,855.00
Deferred OPEB Outflows		42,390.00		42,390.00
Bololion of EB outliers	-	42,000.00	_	42,000.00
Total Deferred Outflows of Resources	_	51,245.00	_	51,245.00
Total Assets and Deferred Outflows of Resources	\$	7,846,311.86	\$_	7,846,311.86

DISTRICT-WIDE STATEMENT OF NET POSITION

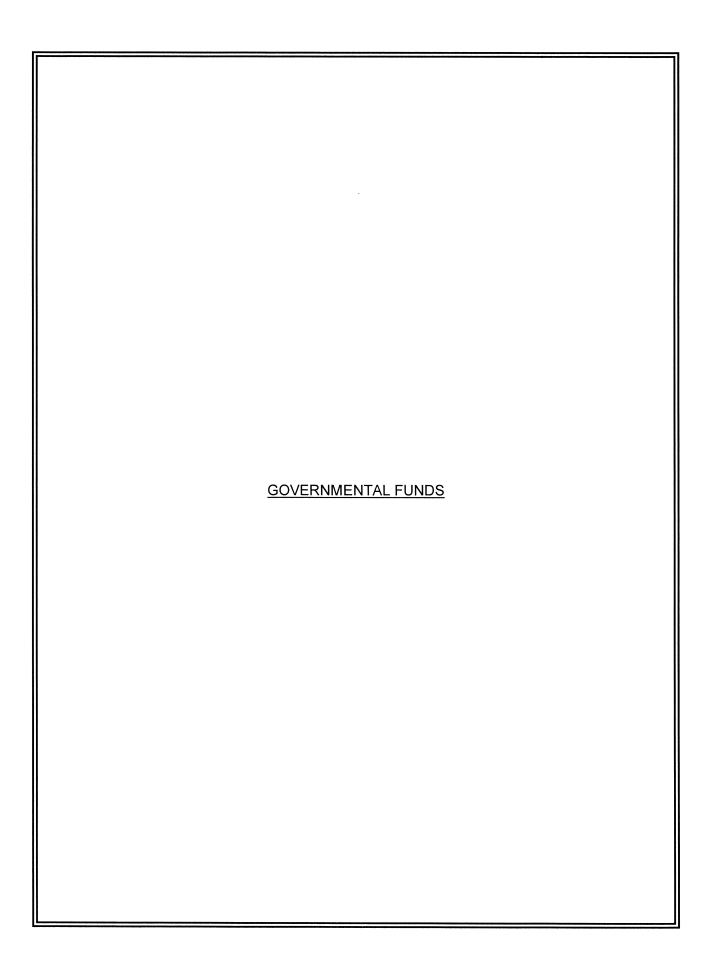
FOR THE YEAR ENDED DECEMBER 31, 2021

Liabilities, Deferred Inflows of Resources and Net Position		Governmental Activities		Total	
Current Liabilities:					
PERS Payable	\$	742.00	\$	742.00	
Reserve for LOSAP Trust	*	58,470.90	•	58,470.90	
Compensated Absences		17,826.92		17,826.92	
Total Current Liabilities	_	77,039.82		77,039.82	
Other Liabilities:					
Net Pension Liability					
Net OPEB Liability		725,416.00		725,416.00	
Total Other Liabilities	_	725,416.00		725,416.00	
	_		-		
Total Liabilities	=	802,455.82		802,455.82	
Deferred Inflows of Resources:					
Deferred Pension Inflows		498,375.00		498,375.00	
Deferred OPEB Inflows	_	201,853.00		201,853.00	
Total Deferred Inflows of Resources	=	700,228.00		700,228.00	
Net Position:					
Net Investment in Capital Assets		4,197,871.57		4,197,871.57	
Restricted for:					
Capital Acquisitions		828,889.77		828,889.77	
Unrestricted (Deficit)	_	1,316,866.70		1,316,866.70	
Total Net Position	=	6,343,628.04		6,343,628.04	
Total Liabilities, Deferred Inflows of Resources and Net Position	\$_	7,846,311.86	\$_	7,846,311.86	

DISTRICT-WIDE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED DECEMBER 31, 2021

	Governmental Activities	_	Total
Expenditures:			
Operating Appropriations	\$ 3,047,772.55	\$_	3,047,772.55
Total Expenditures	3,047,772.55	_	3,047,772.55
Revenues and Other Financing Sources:			
General Revenues:			
Miscellaneous Revenue	76,682.97		76,682.97
Amount to be Raised by Taxation	2,881,217.58		2,881,217.58
Supplemental Fire Services Program	9,898.35		9,898.35
Interest on Investments and Deposits	9,933.45		9,933.45
GASB 68 Pension Adjustment	113,882.00		113,882.00
GASB 75 OPEB Adjustment	45,667.00		45,667.00
Gain on Disposition of Capital Assets	30,446.39	_	30,446.39
	3,167,727.74	_	3,167,727.74
Changes in Net Position	119,955.19		119,955.19
Net Position Beginning of Year	6,223,672.85	_	6,223,672.85
Net Position End of Year	\$ 6,343,628.04	\$_	6,343,628.04



BALANCE SHEET GOVERNMENTAL FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2021

Assets: Cash Accounts Receivable Interfunds Receivable Total Assets	- \$ -	General Fund 2,696,814.80 900,380.49 3,597,195.29	\$ —	Capital Fund 828,889.77	- \$ -	Total Governmental Funds 2,696,814.80 900,380.49 828,889.77 4,426,085.06
Liabilities and Fund Balance: Reserve for LOSAP Trust Compensated Absences		58,470.90 17,826.92 742.00				58,470.90 17,826.92
PERS Payable Interfunds Payable Improvement Authorizations		828,889.77		330,603.97		742.00 828,889.77 330,603.97
Total Liabilities		905,929.59		330,603.97	_	1,236,533.56
Fund Balances: Restricted for: Capital Improvements Assigned to: Subsequent Year's Budget Unassigned		486,493.00 2,204,772.70		444,285.80 54,000.00		444,285.80 540,493.00 2,204,772.70
Total Fund Balances		2,691,265.70		498,285.80		3,189,551.50
Total Liabilities and Fund Balance	\$_	3,597,195.29	\$	828,889.77	\$	(Continued)
Amounts reported for Governmental Activities in the Statement of Net Position Capital assets used in Governmental Activities are not financial resources are in the funds. The Cost of the Assets is \$7,817,504.68 and the Accumula Improvement authorizations do not represent liabilities as defined by U.S. ge	nd ther ted De	efore are not repo epreciation is \$3,6	rted 19,633.	11.	\$	4,197,871.57
principles. Therefore, improvement authorizations in the amount of \$330 in arriving at the government-wide presentation.	-	•	•			330,603.97
Deferred outfolws and deferred inflows of resources related to pensions are financial statements.	not rep	ported in the fund				(489,520.00)
Deferred outfolws and deferred inflows of resources related to opeb are not infloancial statements.	reporte	ed in the fund			_	(884,879.00)
Net Position of Governmental Activities					\$_	6,343,628.04

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES $\underline{\text{GOVERNMENTAL FUNDS}}$

FOR THE YEAR ENDED DECEMBER 31, 2021

Revenues:	_	General Fund		Capital Fund	_	Total Governmental Funds
Interest on Investments and Deposits	\$	9,933.45	\$		\$	9,933.45
Supplemental Fire Services Program	Ą	9,898.35	Φ		Ф	9,933.45 9,898.35
Amount to be Raised by Taxation		2,881,217.58				2,881,217.58
Total Anticipated Revenues	-	2,901,049.38			_	2,901,049.38
Miscellaneous		76,682.97				76,682.97
GASB 68 Pension Adjustment		113,882.00				113,882.00
GASB 75 OPEB Adjustment		45,667.00				45,667.00
Gain on Disposition of Capital Assets		30,446.39				30,446.39
Total Revenues	-	3,167,727.74			-	3,167,727.74
Total Neverlacs	-	3,107,727.74	-		_	3,107,727.74
Transfers:						
Reserve for Future Capital Outlays		(317,924.00)		317,924.00		
Improvement Authorizations		68,400.00		(68,400.00)		
Total Transfers	_	(249,524.00)		249,524.00	_	
					_	
Total Revenues and Transfers	_	2,918,203.74		249,524.00	_	3,167,727.74
Expenditures						
Admnistration		385,246.02				385,246.02
Cost of Operations and Maintenance		1,945,303.66				1,945,303.66
Appropriated for Duly Incopporated First		1,040,000.00				1,545,505.00
Aid/Rescue Squad		5,552.00				5,552.00
Length of Service Award Program (LOSAP)		0,002.00				0,002.00
Contribution (P.L. 1007, Ch. 388)		259,500.00				259,500.00
Capital Outlay		247,339.98		159,862.20		407,202.18
Total Expenditures	-	2,842,941.66		159,862.20	-	3,002,803.86
Total Experiatures	-	2,042,541.00		159,002.20	-	3,002,003.00
Excess (Deficit) of Revenues and Transfers						
Over Expenditures		75,262.08		89,661.80		164,923.88
Net Change in Fund Balance	-	75,262.08		89,661.80	-	164,923.88
Fund Balance Beginning of Year		2,616,003.62		408,624.00		3,024,627.62
	-	, , , , , , , , , , , , , , , , , , , ,			-	, ,
Fund Balance End of Year	\$_	2,691,265.70	\$	498,285.80	\$_	3,189,551.50

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED DECEMBER 31, 2021

Total Net Change	in Fund Ralances	- Governmental Funds (B-2)	
TOTAL NEL CHARGE	: III runu balances	- Governmental runus (B-Z)	

164,923.88

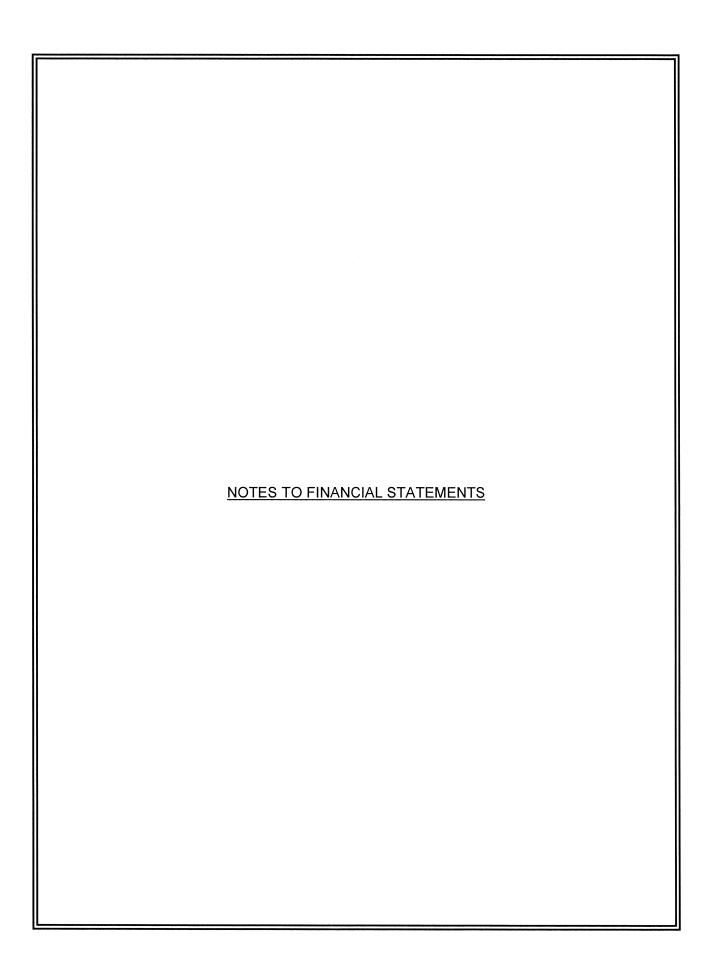
Amounts reported for governmental activities in the Statement of Activities (A-2) are different because:

Capital outlays are reported in governmental funds as expenditures. However, on the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capial outlay exceeded depreciation in the curent period.

Depreciation Expense	(359,937.34)
Fixed Asset Additions (Net)	178,046.12
Depreciable Capital Outlays	106,854.77

In the statement of activities, certain operating expenses (e.g. compensated absences and pension), are measured by the amounts incurred during the year. In the governmental funds however, expenditures for these items are reported in the amount of financial resources used (paid). When the incurred amount exceeds the paid amount, the difference is a reductuon in the reconciliation (-); when the paid amount exceeds the incurred amount, the difference is an addition to the reconciliation (+)

Increase (Decrease) in Prepaid Insurance	(22,489.08)
(Increase) Decrease in PERS Payable	30,795.00
(Increase) Decrease in Reserve for LOSAP Trust	(473.00)
(Increase) Decrease in Compensated Absences	16,178.42
Change in Not Desition of Congruental Astritics (A. C)	440.055.40
Change in Net Position of Governmental Activities (A-2)	\$ 119,955.19



NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

General

The accounting policies of the Toms River Fire Commissioners, District No. 2 (District) conform with accounting principles generally accepted in the United States of America and the standards applicable to special districts which have been prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. For the year ended December 31, 2021, the financial statements of the Toms River Fire Commissioners, District No. 2 have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Reporting Entity

The District is an instrumentality of the State of New Jersey, established to function as a special district. The Board of Fire Commissioners consists of elected officials and is responsible for the fiscal control of the District.

The primary criterion for including activities within the District's reporting entity, as set forth in Section 2100 of the GASB *Codification of Governmental Accounting and Financial Reporting Standards*, is the degree of oversight responsibility maintained by the District. Oversight responsibility includes financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations and accountability for fiscal matters. The combined financial statements include all funds and account groups of the District over which the board exercises operating control. There were no additional entities required to be included in the reporting entity under the criteria as described above, in calendar year 2021. Furthermore, the District is not includable in any other reporting entity on the basis of such criteria.

Basis of Presentation

Combined Fund and Government-wide Financial Statements

As a special purpose governmental entity engaged in a single governmental program the District has opted to present its financial data in the form of combined fund and government-wide financial statements to simplify its' annual financial reporting process.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Basis of Presentation (Continued)

Combined Fund and Government-wide Financial Statements (Continued)

The accounts of the District are maintained in accordance with the principles of fund accounting to ensure observance of limitations and restrictions on the resources available. The principles of fund accounting require that resources be classified for accounting and reporting purposes into funds or account groups in accordance with activities or objectives specified for the resources. Each fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category, in turn, is divided into separate "fund types". The District does not maintain any proprietary or fiduciary funds.

Governmental Fund Types

General Fund: The general fund is the general operating fund of the District and is used to account for all expendable financial resources except those required to be accounted for in another fund.

Capital Fund: The capital fund is used to account for all financial resources to be used for the acquisition or construction of major capital facilities and firefighting equipment. The financial resources are derived from the issuance of debt or by reservation of fund balance that are specifically authorized by the voters as a separate question on the ballot either during the annual election or at a special election.

In conformity with GASB 34, the District's combined fund and government-wide financial statements present adjustments to reconcile the general and capital fund balances to net position.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates. Significant estimates include the useful lives of capital assets, depreciation expense, and the net pension liability.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Basis of Accounting

Fund Basis of Accounting

The modified accrual basis of accounting is used for measuring financial position and operating results of all governmental fund types, expendable trust funds and agency funds. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recognized in the accounting period in which the fund liability is incurred, except for principal and interest on general long-term debt which are recorded when due.

Ad Valorem (Property) Taxes are susceptible to accrual as under New Jersey State Statute a municipality is required to remit to its fire districts the entire balance of taxes in the amount voted upon or certified prior to the end of the year. The District records the entire approved tax levy as revenue (accrued) at the start of the fiscal year, since the revenue is both measurable and available. The District is entitled to receive moneys under the established payment schedule and the unpaid amount is considered to be an "accounts receivable".

Government-wide Basis of Accounting

The government-wide statements are presented using the accrual basis of accounting. Under the full accrual basis, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

Budgets/Budgetary Control

Annual budgets are prepared each year for the operations of the fire districts. The budgets are approved by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. The budgets are then voted upon by the public. The budgetary transfers may be made during the last two months of the year.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Formal budgetary integration into the accounting system is employed as a management control device during the year. For governmental funds there are no substantial differences between the budgetary basis of accounting and the fund basis of accounting previously described. Encumbrance accounting is also employed as an extension of formal budgetary integration in the governmental fund types. Unencumbered appropriations lapse at yearend.

Encumbrances

Under encumbrance accounting, purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve a portion of the applicable appropriation. Specific encumbrances in governmental funds are reported as liabilities at year end as they constitute expenditures or rather commitments related to unperformed contracts for goods and services.

The encumbered appropriation authority carries over into the following year. The balance of the unencumbered appropriations is recorded as a reserve to fund balance for unrecorded expenditures and commitments that pertain to the prior year. At the end of the following year, an entry will be made to fund balance for the unexpended appropriations of the prior year.

Fixed Assets

In the fund financial statements, fixed assets used in governmental operations are accounted for as expenditures of the government fund upon acquisition.

In the government-wide basis of accounting, fixed assets are accounted for as capital assets. The District generally capitalizes assets with a cost of \$5,000 or more as outlays occur. All fixed assets are valued at historical cost or estimated historical cost if actual is unavailable.

The cost of normal maintenance and repairs that do not add the value to the asset or materially extended asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized when projects are constructed. Interest incurred during construction is not capitalized.

Depreciation of all fixed assets is recorded as an operating expense in the Statement of Revenues, Expenses, and Changes in Governmental Fund Balances and Net Position with accumulated depreciation reflected in the Statement of Net Position and Governmental Funds Balance Sheet. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation, generally 5 years for general purpose vehicles, 5-10 years for firefighting equipment, 15-20 years for firefighting vehicles and 39 years for leasehold improvements.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Impairment of Capital Assets

In accordance with the provisions of the pronouncement related to accounting and financial reporting for impairment of capital assets, the District assesses capital assets for impairment whenever events or changes in circumstances indicate that the service utility of the capital asset have both significantly and unexpectedly declined. For the year ended December 31, 2021 management has determined that there was no impairment of capital assets.

Interfund Transactions and Balances

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them. Transfers between the general and capital fund of the District net to zero on the Statement of Revenues, Expenses and Changes in Governmental Fund Balances and Net Position.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Those loans are reported as interfund receivables and payables on the fund basis of accounting. Interfund payables and receivables between funds are eliminated in the Statement of Net Position and Governmental Funds Balance Sheet.

Long-Term Obligations

Long-term debt is recognized as a liability of a governmental fund. For long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund.

Deferred Outflows/Inflows of Resources

GASB Statement Number 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position establishes standards for reporting deferred outflows of resources, deferred inflows of resources, and net position.

Deferred outflows of resources, represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense / expenditure) until then. Deferred inflow of resources represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then. The District's deferred outflows and deferred inflows are a result of its participation in the pension plan (see Note 8) and the provision of post-employment benefits other than pensions (OPEB)(see Note 9).

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Net Position

Fund Basis

Fund balance is reported in classifications depicting the relative strength of the constraint that controls how specific amounts can be spent. Classifications are as follow:

- Non-spendable includes amounts that are not in a spendable form or not expected to be converted to cash (inventory, for example) or are legally and contractually required to be maintained intact (principal of an endowment fund, for example).
- Restricted includes amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors, contributors, creditors, or law or regulations of other governments or through enabling legislation that creates a new revenue source and restricts its use. Restrictions may be changed or lifted with the consent of resource providers.
- Committed includes amounts that can be used only for the specific purposes determined by a formal action of the District's highest level of decision-making authority, the Board of Commissioners. The constraint can only be removed or changed by taking the same type of action the District employed to commit those amounts. Such formal action consists of an affirmative vote by the Board of Commissioners.
- Assigned comprises amounts intended to be used by the District for specific purposes, but are neither restricted nor committed. Intent is expressed by the District Board of Commissioners.
- Unassigned this is the residual amount for the General Fund, and represents fund balance that has not been restricted, committed, or assigned. The General Fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds, if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned, it may be necessary to report a negative unassigned fund balance.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Net Position (Continued)

Government-wide Basis
Net position is displayed in three components:

- Net investment in capital assets Consists of capital assets, net of accumulated depreciation.
- Restricted for capital acquisitions Current balance consists of net position restricted for the expansion of the fire house, fire truck, brush truck and equipment.
- Unrestricted net position All net positions that do not meet the definition of "restricted" or "net investment in capital assets".

Advertising

The District expenses advertising costs as they are incurred. Advertising expense for the years ended December 31, 2021 and 2020 approximated \$2,932 and \$1,414 respectively.

(2) ADJUSTMENTS TO ARRIVE AT NET POSITION

<u>Capital Assets – Net and Net Investment in Capital Assets</u>

For the years ended December 31, 2021 and 2020 capital assets, net in the amount of \$4,197,872 and \$4,223,449, respectively have been included in the government-wide presentation.

Interfund Receivables and Payables

For the years ended December 31, 2021 and 2020 interfund receivables and payables in the amount of \$828,890 and \$918,168, respectively, have been eliminated in arriving at the government-wide presentation.

<u>Fund Balances, Unrestricted Net Position, and Net Position Restricted for Capital</u> Acquisitions

For the years ended December 31, 2021 and 2020 fund balances in the amount of \$3,189,552 and \$3,024,628, respectively, have been eliminated. Unrestricted net position in the amount of \$1,316,867 and \$1,082,056, respectively, and net position restricted for capital acquisitions in the amount of \$828,890 and \$918,168, respectively, has been included in the government-wide presentation.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(2) ADJUSTMENTS TO ARRIVE AT NET POSITION (CONTINUED)

Improvement Authorizations

Improvement authorizations, which are liabilities that represent the District's earmarking of fund balance for a specified future project, do not represent liabilities as defined by U.S. generally accepted accounting principles. Therefore, for the years ended December 31, 2021 and 2020, improvement authorizations in the amount of \$330,604 and \$509,544, respectively, have been eliminated in arriving at the government- wide presentation.

Public Employees' Retirement System ("PERS") Payable

For accrual basis of accounting, a payable to a defined benefit pension plan is recognized on the face of the financial statements. Therefore, for the years ended December 31, 2021 and 2020, PERS payable in the amount of \$742 and \$31,537, respectively, have been included in the government-wide presentation.

Deferred Outflows/Inflows of Resources

Deferred outflows and inflows of resources related to pensions and post-employment benefits other than pensions are future expenses and revenues for GAAP purposes and not for budgetary purposes. Therefore, for the years ended December 31, 2021 and 2020 the deferred outflows of resources relating to pensions in the amounts of \$8,855 and \$54,893, respectively, and deferred inflows of resources relating to pensions in the amounts of \$498,375 and \$199,029, respectively, have been included in government-wide presentation. Similarly, for the years ended December 31, 2021 and 2020, the deferred outflows of resources relating to post-employment benefits other than pensions in the amounts of \$42,390 and \$91,679, respectively, and deferred inflows of resources relating to post-employment benefits other than pensions in the amounts of \$201,853 and \$277,533 respectively, have also been included in the government-wide presentation.

Net Pension Liability and Net OPEB Liability

For GAAP purposes net pension liability and net opeb liabilities are an accrued expense for future payments. They are not due in the current period for budgetary purposes. Therefore, for the years ended December 31, 2021 and 2020 the net pension liability in the amounts of \$0 and \$459,266, respectively, have been included in the government-wide presentation. Similarly, for the years ended December 31, 2021 and 2020, the net opeb liability in the amounts of \$725,416 and \$744,692, respectively, have been included in the government-wide presentation.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(3) ADJUSTMENTS TO ARRIVE AT THE CHANGES IN NET POSITION

Operating Appropriations

For the year ended December 31, 2021, Depreciation expense in the amount of \$359,937 has been included in the government-wide presentation. Salaries, benefits and payroll taxes have been decreased by \$53,029 for the changes between prior year and current year pers, compensated absences and payroll tax amounts payable. Prepaid insurance and Reserve for LOSAP Trust have been increased by 22,962. Other accounts such as cost of Operations & Maintenance and Capital Outlay were decreased by \$284,901 to record amounts due from/to the District. The net effect on operating appropriations is an increase of \$44,969.

For the year ended December 31, 2020, Depreciation expense in the amount of \$342,761 has been included in the government-wide presentation. Salaries, benefits and payroll taxes have been decreased by \$54,904 for the changes between prior year and current year pers, compensated absences and payroll tax amounts payable. Other accounts such as cost of Operations & Maintenance and Capital Outlay were increased by 24,376 to record amounts due from/to the District. The net effect on operating appropriations is an increase of \$312,233.

Capital Appropriations

For the year ended December 31, 2021 reserve for future capital outlays and related transfers have been reduced by \$317,924 on the government-wide presentation to eliminate the general fund expenditure and capital fund revenue related to the creation of improvement authorizations. Additionally, capital projects have been increased by \$292,346 to eliminate the general fund and capital fund expenditures related to the creation of improvement authorizations. The net effect on capital appropriations and related transfers is a decrease of \$25,578.

For the year ended December 31, 2020 reserve for future capital outlays and related transfers have been reduced by \$343,750 on the government-wide presentation to eliminate the general fund expenditure and capital fund revenue related to the creation of improvement authorizations. Additionally, capital projects have been increased by \$170,669 to eliminate the general fund and capital fund expenditures related to the creation of improvement authorizations. The net effect on capital appropriations and related transfers is a decrease of \$173,081.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(4) DEPOSITS AND INVESTMENTS

New Jersey statutes permit the deposit of public funds in institutions located in New Jersey which are insured by the Federal Deposit Insurance Corporation ("FDIC"), or by any other agency of the United States that insures deposits or the State of New Jersey Cash Management Fund. New Jersey statutes require public depositories to maintain collateral for deposit of public funds that exceed insurance limits as follows:

The market value of the collateral must equal 5 percent of the average daily balance of public funds; or if the public funds deposited exceed 75 percent of the capital funds of the depository, the depository must provide collateral having a market value equal to 100 percent of the amount exceeding 75 percent.

All collateral must be deposited with the Federal Reserve Bank, the Federal Home Loan Bank Board or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000. The State of New Jersey Cash Management fund is authorized by statute and regulations of the State Investment Council to invest in fixed income and debt securities which mature within one year. Collateralization of fund investments is generally not required.

The cash on deposit is partially insured by federal deposit insurance in the amount of \$250,000 in each depository. Balances above the federal deposit insurance amount are insured by the Government Unit Deposit Protection Act (GUDPA), N.J.S.A. 17:9-41, et seq., which insures all New Jersey governmental units' deposits in excess of the federal deposit insurance maximums. Cash determined by the Board of Commissioners consists of all banks.

As of December 31, 2021 and 2020 the District's cash accounts consisted of:

	<u>2021</u>	2020
Santander - Checking	\$ 16,482	\$ 1,186,116
Santander - Money Market	161,589	1,311,205
Santander - Payroll Checking	29,538	17,435
Lakeland – Checking	229,269	
Lakeland - Money Market	1,164,661	
Kearney - Money Market	<u>1,095,276</u>	<u>905,518</u>
Total Cash	<u>\$ 2,696,815</u>	\$ 3,420,274

The carrying amount of the District's cash and cash equivalents at December 31, 2021 was \$2,696,815 and the bank balance was \$2,700,180. Of the balance, \$707,695 was covered by federal depository insurance and \$1,992,485 was covered by the Governmental Unit Deposit Protection Act (GUDPA), N.J.S.A. 17:9-41, *et seq.*, for all New Jersey governmental units' deposits in excess of the federal deposit maximums.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(4) DEPOSITS AND INVESTMENTS (CONTINUED)

The cash deposits held at financial institutions can be categorized according to three levels of risk as described below:

Category 1	Deposits which are covered by FDIC, or collateralized by securities held by the District or its agent, in the District's name	\$ 707,695.00
Category 2	Deposits which are collateralized with securities held by the pledging financial institution's trust department, or Agent in the District's name	\$1,992,485.00
Category 3	Cash which are not collateralized or insured	-

Investments

New Jersey statutes establish the following securities as eligible for the investment of District funds:

- (a) Bonds or other obligations of the United States or obligations guaranteed by the United States.
- (b) Bonds of any Federal Intermediate Credit Bank, Federal Home Loan Bank, Federal National Mortgage Associates or of any United States Bank for Cooperatives which have a maturity date not greater than twelve months from the date of purchase.
- (c) Bonds or other obligations of the District or bonds or other obligations of school districts of which the district is a part or within which the school district is located.
- (d) Bonds or other obligations, having a maturity date of not more than twelve months from the date of purchase, which are approved by the New Jersey Department of Treasury, Division of Investments.
- (e) Qualified mutual funds with portfolios limited to (i) bonds or other obligations of, or guaranteed by, the United States of America; and (ii) repurchase agreements fully collateralized by such obligations. These investments must be transacted only through national or state banks located within New Jersey.

During the year, the District had none of its idle funds invested in repurchase agreements collateralized by eligible securities. At the close of 2021 and 2020, no such investments were held by the District.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(4) DEPOSITS AND INVESTMENTS (CONTINUED)

As of December 31, 2021 and 2020, the District's investments consisted of:

Certificates of Deposit:	<u>2021</u>	<u>2020</u>
Manasquan Savings	_0	182,592
Total Investments	\$ 0	\$ 182,592

(5) ASSESSMENT AND COLLECTION OF MONEY AUTHORIZED BY VOTERS

Upon proper certification pursuant to Section 9 of P.L. 1979 c. 453 (C.40[A]:14-79), the assessor of the municipality, in which the fire district is situate, shall assess the amount to be raised by taxation to support the district budget against the taxable property therein, in the same manner as municipal taxes are assessed and the same amount shall be assessed, levied and collected at the same time and in the same manner as other municipal taxes.

The collector or treasurer of the municipality, in which said district is situate, shall pay over all moneys so assessed to the treasurer or custodian of funds of said fire district as follows; on or before April 1, an amount equaling 21.25% of all moneys so assessed; on or before July 1, an amount equaling 22.5% of all monies so assessed; on or before October 1, an amount equaling 25% of all monies so assessed; and on or before December 31, an amount equaling the difference between the total of all monies so assessed and the total amount of such monies previously paid over, to be held and expended for the purpose of providing and maintaining means for extinguishing fires in such district.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(5) ASSESSMENT AND COLLECTION OF MONEY AUTHORIZED BY VOTERS (CONTINUED)

Notwithstanding anything herein to the contrary, the municipal governing body may authorize, in the cash management plan adopted by it pursuant to N.J.S. 40A:5-14, a schedule of payments of fire districts moneys by which an amount greater than required on any of the first three payment dates cited herein may be paid over. The municipal governing body and board of fire commissioners may, by concurrent resolution, adopt a schedule of payments of fire district moneys by which an amount less than required in any of the first three payment dates, cited herein may be paid over. Such resolution shall be included in the cash management plan adopted by the municipal governing body pursuant to N.J.S. 40A:5-14.

The commissioners may also pay back, or cause to be paid back to such municipality, any funds or any part thereof paid to the treasurer or custodian of funds of such fire district by the collector or treasurer of the municipality, representing taxes levied for fire district purposes but not actually collected in cash by said collector or treasurer.

(6) FUNDING

The activities of the Toms River Fire Commissioners District No. 2 are primarily funded by the striking of a fire tax on the property owners of the Fire District, as provided for by state statute. For the years ended December 31, 2021 and 2020, the fire tax rate on Fire District No. 2 was \$0.062 and \$0.061, respectively, per \$100 of assessed valuation.

The tax revenue is supplemented by income earned on surplus funds invested in certificates of deposit and savings during the year.

The District participates in the Supplemental Fire Services Program and received a basic entitlement grant of \$9,898 each year for the years ended December 31, 2021 and 2020, respectively.

(7) AWARDS PROGRAM AND LOSAP

The district maintains an Awards Program for payments to certain retired personnel. This program is administered by the Commissioners of the District. The maximum LOSAP awards allowable for 2021 and 2020 were \$1,804 and \$1,787 respectively.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(7) AWARDS PROGRAM AND LOSAP (CONTINUED)

Effective July 1, 1993 the Board of Commissioners began a Length of Service Pension Program. The District maintains a LOSAP in accordance with Internal Revenue Code Section 457 which has been approved by the Director of the Division of Local Government Services. The Program permits the District to provide tax-deferred income benefits to active volunteer members of an emergency service organization. The deferred compensation is not available to participants until termination, retirement, death or unforeseeable emergency.

All amounts of compensation deferred under the Program and all income attributed to those amounts are the exclusive property of the Fire District, subject to the claims of its general creditors. Participants' rights under the Program are equal to those of a general creditor of the Fire District in an amount equal to the fair market value of the deferred account for each participant. It is unlikely that the Fire District would use Program assets to satisfy claims of the general creditors in the future.

The District has Glatfelter Specialty Benefits, its agent, to administer its LOSAP program. Contributions by the district to this program have been made each year since its inception. The contribution is based on an actuarial calculation. For 2021 and 2020 the budgeted amount of contribution was \$259,500 and \$240,000 respectively. The remaining budget is reserved for future contribution. Since this plan is administered by an outside insurance company, it was not made part of this audit. Detail of this program can be obtained from Toms River Fire Commissioners, District No. 2 upon request.

(8) PENSION PLAN

Substantially all eligible employees participate in the Public Employees' Retirement System (PERS), which has been established by state statute and is administered by the New Jersey Division of Pensions and Benefits. The Division issues a publicly available financial report that includes the financial statements and required supplementary information for the Public Employees Retirement System. This report may be obtained by writing to the Division of Pensions and Benefits, P.O. Box 295, Trenton, New Jersey, 08625 or is available online at www.nj.gov/treasury/pensions/annrprts.shtml.

<u>Public Employees' Retirement System (PERS)</u> - The Public Employees' Retirement System (PERS) was established as of January 1, 1955, under the provisions of N.J.S.A. 43:15A, to provide retirement, death, disability and medical benefits to certain qualified members. The PERS is a cost-sharing multiple employer plan. Membership is mandatory for substantially, all full-time employees of the State of New Jersey or any county, municipality, school district or public agency, provided the employee is not required to be a member of another state-administered retirement system or other state pension fund or local jurisdiction's pension fund.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(8) PENSION PLAN (CONTINUED)

Vesting and Benefit Provisions

The vesting and benefit provisions for PERS are set by N.J.S.A. 43:15A and 43:3B. All benefits vest after ten years of service, except for medical benefits, which vest after 25 years of service. Members may seek early retirement after achieving 25 years of service credit or they may elect deferred retirement after achieving ten years of service credit, in which case, benefits would begin the first day of the month after the member attains normal retirement age.

Funding Policy

The contribution policy for PERS is set by N.J.S.A. 43:15A and requires contributions by active members and contributing employers. State legislation has modified the amount that is contributed by the State. The State's pension contribution is based on an actuarially determined amount, which includes the employer portion of the normal cost and an amortization of the unfunded accrued liability. Funding for noncontributory group life insurance benefits is based on actual claims paid. For fiscal year 2021, the State's pension contribution was less than the actuarial determined amount. The local employers' contribution amounts are based on an actuarially determined rate, which includes the normal cost and unfunded accrued liability. During 2021, PERS provides for employee contributions of 7.50% of employees' base salary.

The District's share of pension, which is based upon the annual billings received from the state, amounted to \$0 for 2021, \$30,809 for 2020 and \$27,668 for 2019. The 2021 billings are zero because of retirements and delayed enrollment into the system for new employees.

Certain District employees are also covered by the Federal Insurance Contribution Act.

Accounting and Financial Reporting for Pensions – GASB #68

The Governmental Accounting Standards Board (GASB) has issued Statement No. 68 "Accounting and Financial Reporting for Public Employees Pensions" which requires the State of New Jersey to calculate and allocate, the unfunded net pension liability of Public Employees Retirement System (PERS) of the participating employer as of December 31, 2021. The statement does not alter the amounts of funds that must be budgeted for pension payments under existing state law.

Public Employees Retirement System (PERS)

At June 30, 2021, the State reported a net pension liability of \$0.00 for the District 's proportionate share of the total net pension liability (due to retirements and delayed enrollment of new employees). The total pension liability for the June 30, 2021 measurement date was determined by an actuarial valuation as of July 1, 2020, which

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(8) PENSION PLAN (CONTINUED)

Public Employees Retirement System (PERS) (Continued)

was rolled forward to June 30, 2021. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2021, the District's proportion was 0.0000000000 percent, which was a decrease of 0.0028163090 percent from its proportion measured as of June 30, 2020.

For the year ended June 30, 2021, the State recognized an actuarially determined pension benefit of \$86,349.00 for the District 's proportionate share of the total pension expense. The pension expense recognized in the District's financial statements based on the April 1, 2021 billing was \$30,809.00.

At June 30, 2021, the State reported deferred outflows of resources and deferred inflows of resources related to PERS from the following sources:

Differences between expected and actual experience		Deferred Outflow of Resources		Deferred Inflow of Resources
Changes of assumptions		:	\$	
Net difference between projected and actual earnings on pension plan investments				
Changes in proportion and differences between District contributions and				
proportionate share of contributions	•	8,855.00		498,375.00
	\$	8,855.00	\$_	498,375.00

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(8) PENSION PLAN (CONTINUED)

Public Employees Retirement System (PERS) (Continued)

Other local amounts reported by the State as the District's proportionate share of deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in the State's actuarially calculated pension expense as follows:

Year Ended	
June 30,	<u>Amount</u>
2022	(\$97,904.00)
2023	(97,904.00)
2024	(97,904.00)
2025	(97,904.00)
2026	(97,904.00)
	(\$489,520.00)

Actuarial Assumptions

The total pension liability for the June 30, 2021 measurement date was determined by an actuarial valuation as of July 1, 2020, which rolled forward to June 30, 2021. These actuarial valuations used the following assumptions:

l.a.f.l.a.f.; aa.	June 30, 2021
Inflation Price Wage	2.75% 3.25%
Salary Increases Through 2026 Thereafter	2.00-6.00% 3.00-7.00% Based on Years of Service
Investment Rate of Return	7.00%

Pre-retirement mortality rates were based on the Pub-2010 General Below-Median Income Employee mortality table with an 82.2% adjustment for males and 101.4% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Post-retirement mortality rates were based on the Pub-2010 General Below-Median Income Healthy Retiree mortality table with a 91.4% adjustment for males and 99.7% adjustment for females, and with future improvement from the base year of 2010 on a generational basis.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(8) PENSION PLAN (CONTINUED)

Public Employees Retirement System (PERS) (Continued)

Actuarial Assumptions (Continued)

Disability retirement rates used to value disabled retirees were based on the Pub-2010 Non-Safety Disabled Retiree mortality table with a 127.7% adjustment for males and 117.2% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2021.

The actuarial assumptions used in the July 1, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2014 to June 30, 2018.

Long-Term Rate of Return

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at both June 30, 2021 and June 30, 2020) is determined by the State Treasurer, after consultation with the Directors of the Division of Investment and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2021 are summarized in the following table:

		Long-Term
	Target	Expected Real
<u>Assets Class</u>	<u>Allocation</u>	Rate of Return
US Equity	27.00%	8.09%
Non-U.S. Developed Market Equity	13.50%	8.71%
Emerging Market Equity	5.50%	10.96%
Private Equity	13.00%	11.30%
Real Estate	8.00%	9.15%
Real Assets	3.00%	7.40%
High Yield	2.00%	3.75%
Private Credit	8.00%	7.60%
Investment Grade Credit	8.00%	1.68%
Cash Equivalents	4.00%	0.50%
U.S. Treasury's	5.00%	0.95%
Risk Mitigation Strategies	3.00%	3.35%

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(8) PENSION PLAN (CONTINUED)

Public Employees Retirement System (PERS) (Continued)

Discount Rate

The discount rate used to measure the total pension liability was 7.00% as of both June 30, 2021 and June 30, 2020. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the non-employer contributing entity will be based on 100% of the actuarially determined contributions for the State employer and 100% of actuarially determined contributions for the local employers. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments to determine the total pension liability.

<u>Sensitivity of the District's proportionate share of net pension liability to changes in the discount rate</u>

The following presents the District's proportionate share of the net pension liability of the participating employers as of June 30, 2021 respectively, calculated using the discount rate as disclosed above as well as what the District's proportionate share of the net pension liability would be if it was calculated using a discount rate that is 1-percentage point lower or 1- percentage point higher than the current rate:

	June 30, 2021	
1%	At Current	1%
Decrease	Discount Rate	Increase
<u>6.00%</u>	<u>7.00%</u>	<u>8.00%</u>

District's proportionate share of the pension liability

Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued Financial Report for the State of New Jersey Public Employees Retirement System (PERS). The report may be obtained at State of New Jersey Division of Pensions and Benefits P.O. Box 295 Trenton, New Jersey 08625-0295 http://www.state.nj.us/treasury/pensions

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(9) GASB 75: POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

Plan Description

The District's defined benefit OPEB plan, the Toms River Fire Commissioners District No. 2 Postretirement Welfare Benefit Plan (the Plan), provides OPEB for all eligible employees of the District in accordance with the terms of their various labor agreements. The Plan is a single-employer defined benefit OPEB plan administered by the District. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

Summary of Benefits

The Plan provides retirees and their eligible dependents medical, prescription, dental and vision benefits provided that they have meet the eligibility requirements contained in the District's various labor agreements.

Employees Covered by Benefits Terms

Inactive employees or beneficiaries currently receiving benefits payments	2
Inactive employees entitled to but not currently receiving benefits payments	-0-
Active Employees	1
	3

Contributions

The contribution requirements of the District and Plan members are established and may be amended by the District's governing body.

Pursuant to Chapter 78, P.L, 2011, future retirees eligible for postemployment medical, prescription, dental and vision coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit and level of coverage.

Net OPEB Liability

The District's total OPEB liability of \$725,416 was measured as of December 31, 2020 and was determined by an actuarial valuation as of that date which was rolled forward to December 31, 2021.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(9) GASB 75: POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (CONTINUED)

Actuarial Assumptions

The total OPEB liability in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation 2.00%

Salary Increases 2.50%

Healthcare cost trend rates 7.00 percent decreasing to an ultimate rate of 5.00 percent.

Mortality - RPH-2014 Fully Generational Mortality Table with projection scale MP-2020

The actuarial assumptions used in the December 31, 2020 valuation were based on the results of an actuarial experience study for the period January 1, 2020 - December 31, 2020 which was rolled forward to December 31, 2021.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(9) GASB 75: POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (CONTINUED)

Discount Rate

The discount rate under GASB 75 should be the single rate that reflects (a) the long-term expected rate of return on plan investments that are expected to be used to finance the benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments and the assets are expected to be invested using a strategy to achieve that return and (b) a yield or index rate for 20-year, tax exempt general obligations municipal bonds with an average rating of AA/AAa or higher (or an equivalent quality on another scale) to the extent that the conditions in (a) are not met. The discount rates used for determining the Total OPEB liabilities at December 31, 2020 and December 31, 2021, based on the "Bond Buyers 20-Bond Index", are 2.12% and 2.12%, respectively.

Changes in the Total OPEB Liability

	 et OPEB Liability
Balance at 12/31/20	\$ 744,692
Changes for the year:	
Service cost	15,533
Interest cost	15,585
Differences between expected	
and actual experience	
Changes in assumptions or	
other inputs	
Benefit payments	(50,394)
Net change in OPEB Liability	 (19,276)
Balance at 12/31/21	\$ 725,416

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(9) GASB 75: POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (CONTINUED)

Sensitivity of the Total OPEB liability to changes in the discount rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage point higher than the current discount rate:

	December 31, 2021		
	1.00%	At Discount	1.00%
	Decrease (1.12%)	Rate (2.12%)	Increase (3.12%)
Net OPEB Liability	\$839,659	\$725,416	\$633,251

Sensitivity of the Total OPEB liability to changes in the healthcare cost trend rates.

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	December 31, 2021			
	1.00% Healthcare Cost 1.00			
	<u>Decrease</u>	Trend Rate	<u>Increase</u>	
	(5.50% decreasing	(6.50% decreasing	(7.50% decreasing	
	to 4.00%)	to 5.00%)	to 6.00%)	
Net OPEB Liability	\$623,082.00	\$725,416.00	\$852,202.00	

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(9) GASB 75: POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (CONTINUED)

<u>OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u>

For the year ended December 31, 2021 the actuarially determined OPEB expense reflected in the Plan report was \$4,727.00. The OPEB benefit recognized in the District's financial statements based on actual billing was \$45,667.

At December 31, 2021, the Plan reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		Deferred Outflow of Resources		Deferred Inflow of Resources
Experience gain	\$		\$	(162,045.00)
Changes in assumptions		42,390.00		(39,808.00)
	\$	42,390.00	_\$_	(201,853.00)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended	
December 31,	<u>Amount</u>
2022	(\$21,751)
2023	(56,445)
2024	(56,445)
2025	(24,822)
2025	
Total Thereafter	
	(\$159,463)

TOMS RIVER FIRE COMMISSIONERS DISTRICT NO. 2 NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

(10) CAPITAL ASSETS

The following schedules are a summary of the capital assets by source for the years ended December 31, 2021 and 2020:

Description	January 1, 2020	Additions	Transfers/ Disposal	December 31, 2020
Capital assets not being depreciated: Land Construction in progress	\$ 21,400) \$ -	\$ -	\$ 21,400
Total	21,400)		21,400
Capital assets being depreciated: Buildings Machinery & equipment	1,119,467 1.099,700			1,119,467 1,261,692
Fire apparatus	5,513,236		280,055	5,414,946
Total	7,732,403		280,055	7,796,105
Less accumulated depreciation: Buildings	617,762	·	-	646,881
Machinery & equipment	566,408	•		649,860
Fire apparatus	2,346,183	• • • • • • • • • • • • • • • • • • • •	280,055	2,322,892
Total	3,530,354	360,795	280,055	3,619,633
Total capital assets being depreciated, net	4,202,049	(17,038)		4,176,472
Net capital assets	\$ 4,223,449	\$ (17,038)	\$	\$ 4,197,872
	January 1,		Transfers/	December 31,
Description	January 1, 2020	Additions	Transfers/ Disposal	December 31, 2020
Description Capital assets not being depreciated: Land Construction in progress	-			
Capital assets not being depreciated:	2020) \$ -	Disposal	2020
Capital assets not being depreciated: Land Construction in progress	\$ 21,400 21,400 1,119,467 1,004,894 5,438,362	94,806 74,874	Disposal	\$ 21,400 21,400 1,119,467 1,099,700 5,513,236
Capital assets not being depreciated: Land Construction in progress Total Capital assets being depreciated: Buildings Machinery & equipment Fire apparatus	\$ 21,400 21,400 1,119,467 1,004,894	94,806 74,874 169,680	Disposal	\$ 21,400 21,400 1,119,467 1,099,700
Capital assets not being depreciated: Land Construction in progress Total Capital assets being depreciated: Buildings Machinery & equipment Fire apparatus Total Less accumulated depreciation:	\$ 21,400 21,400 1,119,467 1,004,894 5,438,362 7,562,723	94,806 74,874 169,680 29,118	Disposal	\$ 21,400 21,400 1,119,467 1,099,700 5,513,236 7,732,403
Capital assets not being depreciated: Land Construction in progress Total Capital assets being depreciated: Buildings Machinery & equipment Fire apparatus Total Less accumulated depreciation: Buildings	\$ 21,400 21,400 1,119,467 1,004,894 5,438,362 7,562,723 588,644	94,806 74,874 169,680 29,118 61,190	Disposal	\$ 21,400 21,400 1,119,467 1,099,700 5,513,236 7,732,403 617,762
Capital assets not being depreciated: Land Construction in progress Total Capital assets being depreciated: Buildings Machinery & equipment Fire apparatus Total Less accumulated depreciation: Buildings Machinery & equipment	\$ 21,400 21,400 1,119,467 1,004,894 5,438,362 7,562,723 588,644 505,218	94,806 74,874 169,680 29,118 61,190 252,453	Disposal	\$ 21,400 21,400 1,119,467 1,099,700 5,513,236 7,732,403 617,762 566,408
Capital assets not being depreciated: Land Construction in progress Total Capital assets being depreciated: Buildings Machinery & equipment Fire apparatus Total Less accumulated depreciation: Buildings Machinery & equipment Fire apparatus	\$ 21,400 21,400 1,119,467 1,004,894 5,438,362 7,562,723 588,644 505,218 2,093,730	94,806 74,874 169,680 29,118 61,190 252,453 342,761	Disposal	\$ 21,400 21,400 1,119,467 1,099,700 5,513,236 7,732,403 617,762 566,408 2,346,183

Depreciation expense for the years ended Dec. 31, 2021 & 2020 was \$359,937 and \$342,761.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2021

(11) JOINT VENTURE

Several functions of the two Fire Districts of the Township of Toms River are performed on a pooled or shared basis. Expenditures are paid by District No. 1. The allocated portion of the disbursements is billed for reimbursement to District No. 2. This allocation is determined by a formula based on the ratio agreed upon by both districts. The joint activities produce revenues from fees charged at the Fire Academy and from fire inspection fees. The revenues are returned to each District based on their boundary of collections. For the years ended December 31, 2021 and 2020 expenditures, net of revenues, were \$849,580 and \$650,521, respectively.

The Board of commissioners of Fire District No. 1 has been designated as the "lead agency". As such, it is responsible for the bookkeeping of the joint activities.

(12) VESTED EMPLOYEE BENEFITS

In accordance with GASB - 16 and NCGA - 1 (Governmental Accounting and Financial Reporting Principles), the portion of estimated future payments for compensated absences that will use current expendable resources is reported as a current fund liability in the governmental activities fund. For the years ended December 31, 2021 and 2020, the vested balances were \$17,826.92 and \$1,648.50, respectively.

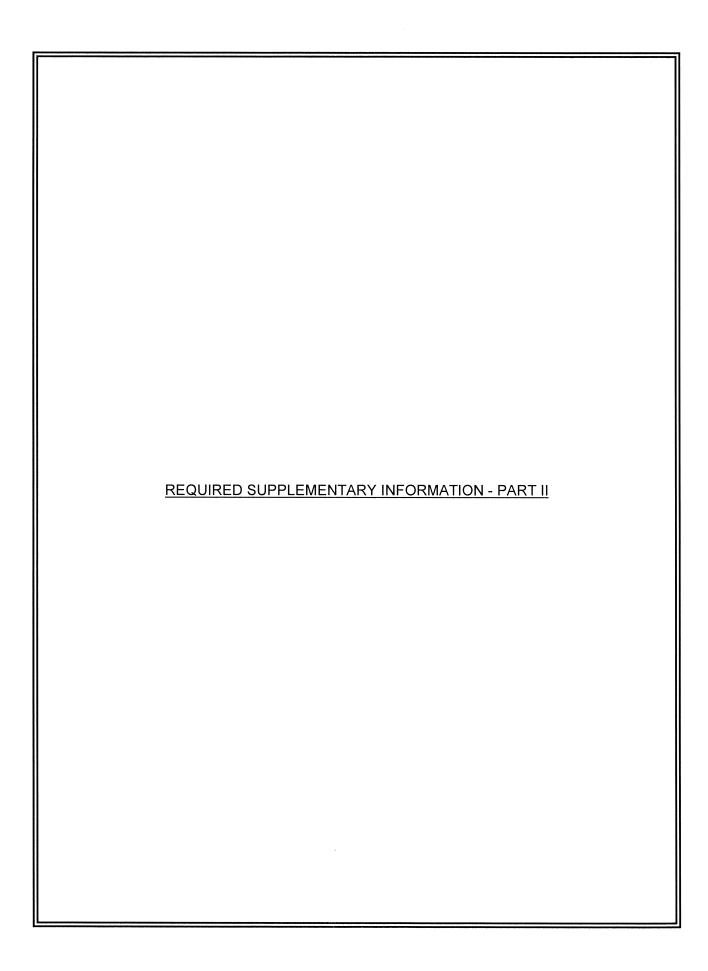
(13) RISK MANAGEMENT

The District is exposed to various risks of loss related to limited torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage in the past three years.

(14) SUBSEQUENT EVENTS

The District has evaluated subsequent events occurring after December 31, 2021 through the date of December 30, 2022, which is the date the financial statements were available to be issued. Based on this evaluation, the District has determined that no subsequent events require disclosure in the financial statements.

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BUDGETARY COMPARISON SCHEDULE - GENERAL FUND

BUDGET AND ACTUAL - BUDGETARY BASIS

FOR THE YEAR ENDED DECEMBER 31, 2021

	Adopted Budget		Final Budget		Actual Amounts Budgetary Basis See Note A at C-2	_	Variance Final To Actual
Revenues and Fund Balances Utilized:							
Fund Balances Utilized:							
Unrestricted Fund Balance	\$ 486,493.00	\$	554,893.00	\$	554,893.00	\$	
Restricted Fund Balance	68,400.00	_					
Total Fund Balances Utilized	554,893.00		554,893.00		554,893.00		
Interest on Investments and Deposits	20,000.00		20,000.00		9,933.45		(10,066.55)
Supplemental Fire Services Program	9,899.00	_	9,899.00		9,898.35		(0.65)
Total Revenues and Fund Balance Utilized	584,792.00		584,792.00		574,724.80		(10,067.20)
Amount to be Raised by Taxation	2,881,217.58		2,881,217.58		2,881,217.58		
Total Anticipated Revenues	3,466,009.58		3,466,009.58		3,455,942.38		(10,067.20)
Miscellaneous					76,682.97	_	76,682.97
Total Revenues	3,466,009.58		3,466,009.58		3,532,625.35	_	66,615.77
Appropriations:							
Administration:							
Professional Services	33,000.00		53,850.00		45,984.00		7,866.00
Office Equipment Maintenance	6,500.00		9,800.00		9,157.00		643.00
Opti-Com	5,000.00		9,000.00		9,137.00		043.00
Election Expenses	63,000.00		22,150.00		14,282.66		7,867.34
Advertising	2,000.00		2,500.00		2,932.25		(432.25)
Supplies	7,600.00		5,100.00		2,830.89		2,269.11
Dues & Subscriptions	5,000.00		4,000.00		819.00		3,181.00
Telephone	3,500.00		13,000.00		12,575.61		424.39
Fire Commissioners Salaries	60,000.00		60,000.00		41,409.65		18,590.35
Conferences	10,000.00		55,555.55		,		.0,000.00
Other Salaries, Benefits & Payroll Taxes	273,000.00		264,000.00		228,872.96		35,127.04
Health Protection	40,000.00		40,000.00		26,382.00		13,618.00
	508,600.00	•	474,400.00	•	385,246.02	_	89,153.98
Cost of Operations & Maintenance:							
Electricity	7,000.00		12,000.00		4,541.50		7,458.50
Cable	1,000.00		1,000.00		598.20		401.80
Gas	5,000.00		5,000.00		1,765.11		3,234.89
Sewer	700.00		1,400.00		1,429.38		(29.38)
Travel	500.00		500.00		10.000.00		500.00
Communications	26,000.00		41,000.00		40,338.00		662.00
Hydrants, Water and Sprinkler Service	239,396.79		239,396.79		237,974.40		1,422.39
Training and Fire School	12,000.00		5,000.00		600.00		4,400.00
Insurance Fire Protection Services, Losses, Expenses	150,000.00		150,000.00		186,707.48		(36,707.48)
and Rent	236,975.00		236,975.00		232,454.00		4,521.00
Stand-by Crew	100,000.00		68,000.00		66,680.00		1,320.00
Supplies	262,000.00		288,000.00		268,054.41		19,945.59
Fuel	26,000.00		26,000.00		22,396.00		3,604.00
Physicals	10,000.00		10,000.00		4,569.00		5,431.00
Joint District Appropriation	\$ 1,016,920.79	\$	1,016,920.79	\$	849,579.69	\$	167,341.10
	., ., ,	*	.,0.0,020.70	Ψ	5 .5,57 5.55	Ψ	107,0-11.10

BUDGETARY COMPARISON SCHEDULE - GENERAL FUND

BUDGET AND ACTUAL - BUDGETARY BASIS

FOR THE YEAR ENDED DECEMBER 31, 2021

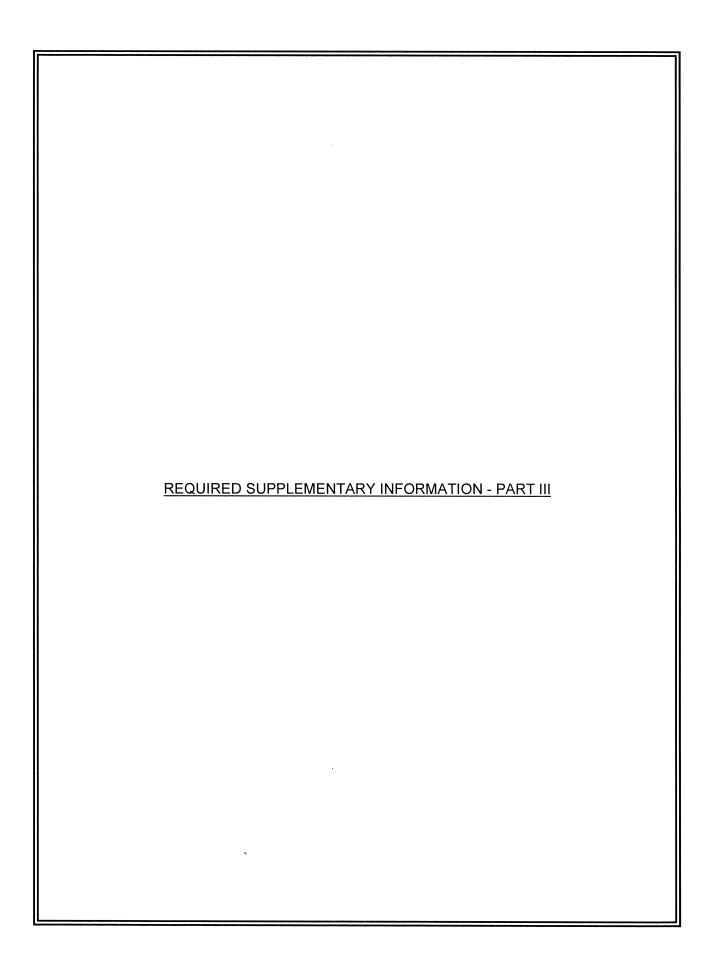
		Adopted Budget	-	Final Budget		Actual Amounts Budgetary Basis See Note A at C-2	-	Variance Final To Actual
Cost of Operations & Maintenance)Continued): Fitness Program	\$	10 000 00	Ф	10 000 00	•	4 000 00	•	5 700 00
Equipment Repairs	Ф	10,000.00 141,500.00	\$	10,000.00 147,500.00	\$	4,300.00 128,563.10	\$	5,700.00 18,936.90
Licenses		100.00		100.00		120,000.10		100.00
Contingencies		1,000.00		2,000.00		1,608.16		391.84
Haz-Mat		2,500.00	_	2,500.00			•	2,500.00
		2,248,592.58	_	2,263,292.58		2,052,158.43		211,134.15
Appropriated for Duly Incorporated First Aid/Rescue Squad:								
Pleasant Plains		5,000.00		5,000.00		552.00		4,448.00
Silverton		5,000.00	_	5,000.00		5,000.00		
		10,000.00	_	10,000.00		5,552.00		4,448.00
Length of Service Award Program (LOSAP)								
Contribution (P.L. 1997, Ch. 388)		240,000.00	_	259,500.00		259,500.00		
Capital Appropriations:								
Replace 3065		209,524.00		209,524.00		209,524.00		
Fire Prevention Bureau Vehicle		32,400.00		32,400.00		32,400.00		
Replace 3000		20,000.00		20,000.00		20,000.00		
Replace 2900		20,000.00		20,000.00		20,000.00		
Opti-com System		77,893.00		77,893.00				77,893.00
Building Imp. Fire Academy		36,000.00		36,000.00		36,000.00		
Other Capital Improvements	-	63,000.00	-	63,000.00		047.004.00		63,000.00
	•	458,817.00	-	458,817.00		317,924.00	-	140,893.00
Capital Outlay			_			407,202.18	-	(407,202.18)
Total Appropriations		3,466,009.58	-	3,466,009.58		3,427,582.63	_	38,426.95
Excess of Revenues and Fund Balances Utilized								
Over Appropriations	\$		\$_		\$	105,042.72	\$_	105,042.72

BUDGET TO GAAP RECONCILIATION

FOR THE YEAR ENDED DECEMBER 31, 2021

Note A - Explanation of Differences between Budgetary Inflows and Outflows and GAAP Revenues and Expenditures

		General <u>Fund</u>
Sources/Inflows of Resources:		
Actual amounts (budgetary basis) "available for appropriation" from the budgetary comparison schedule (C-1)	\$	3,532,625.35
Differences - budget to GAAP: GASB 68 Pension Aduustment GASB 75 OPEB Adjustment Gain on Disposition of Capital Assets The fund balance appropriated is a budgetary resource but is not a current year revenue for financial reporting purposes		113,882.00 45,667.00 30,446.39 (554,893.00)
Total revenues as reported on the statement of revenues, expenditures and changes in fund babances - governmental funds (B-2)	\$_	3,167,727.74
Uses/Outflows of Resources:		
Actual amounts (budgetary basis) "total charges to appropriations" from the budgetary comparison schedule (C-1)	\$	3,427,582.63
Differences - budget to GAAP: Capital Charges - Budget Expenditures		(106,854.77)
For the year ended December 31, 2021, reserve for future capital outlays and related transfers have been reduced by \$317,924.00 on the government-wide presentation to eliminate the general fund expenditure and capital fund revenue related to the creation of Improvement authorizations	_	(317,924.00)
Total expenditures as reported on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds (B-2)	\$_	3,002,803.86



TOMS RIVER FIRE COMMISSIONERS DISTRICT NO. 2

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

PUBLIC EMPLOYEES RETIREMENT SYSTEM (PERS)

FOR THE YEARS ENDED DECEMBER 31, 2021 THROUGH 2014

2014	.0026619829%	498,396	180,175	277%
	0.0	↔	↔	
2015	.0026545487%	595,893	186,873	319%
	Ö	€	€>	
2016	0.0026890349%	796,415	191,243	416%
	J	€	€9	
2017	0.0027502361%	640,211	196,975	325%
	J	€9	€9	
2018	.0027945800%	550,238	202,884	271%
	Ö	↔	89	
2019	0.0028444377%	512,525	192,984	798
	0	↔	69	
2020*	0.0028163090%	459,266	92,308	498%
	0	€9	↔	
2021***	%00000000000000000000000000000000000000	0	102,996	%0
	0	₩	⇔	
	District's proportion of the net pension liability (Local Group)	District's proportionate share of the net pension liability (Local Group)	District's covered-employee payroll	District's proportionate share of the net pension liability as a percentage of it's covered-employee payroll

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, this presentation will only include information for those years for which information is available.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

Benefit Changes

None

Changes of Assumptions

The discount rate remained unchanged from 7.00% as of June 30, 2020 to 7.00% as of June 30, 2021

The accompanying Notes to Financial Statements are an integral part of this statement.

^{**} District's proportion of the net pension liability and the District's proportionate share of the net pension liability are zero because of delayed enrollment in the PERS.

^{*} District's covered-employee payroll is estimated because of delayed enrollment in the PERS.

TOMS RIVER FIRE COMMISSIONERS DISTRICT NO. 2 SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS

PUBLIC EMPLOYEES RETIREMENT SYSTEM (PERS)

FOR THE YEARS ENDED DECEMBER 31, 2021 THROUGH 2014

23,889	24,596 (24,596)	0	7.06% - 7.20%	191,243	12.86%
₩		↔		↔	
25,478	26,194	0	7.20% - 7.34%	196,975	13.30%
↔		↔		↔	
27,797	28,517	0	7.34% - 7.50%	202,884	14.06%
↔	1 1	↔		↔	
27,668 726	28,394 (28,394)	0	7.50%	192,984	14.71%
↔		€9		69	
30,809	31,537	0	7.50%	92,308	34.16%
↔		€9		€9	
742	742 (742)	0	7.50%	102,996	0.72%
↔		↔		↔	
Contractualy required contributions Regular pension and non-contributory group insurance contribution Chapter 19 P. L. 2009 contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	Percent of base wages	District's covered-emloyee payroll	Contributions as a percentage of the District's covered-emloyee payroll

(22,640)

(23,521)

22,822 699 23,521

2014

2015

2016

2017

2018

2019

2020*

2021**

180,175

6.78% - 6.92%

6.92% - 7.06%

12.57%

12.59%

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, this presentation will only include information for those years for which information is available.

The accompanying Notes to Financial Statements are an integral part of this statement.

^{**} District's regular pension and non-contributory group insurance contribution is zero because of delayed enrollment in the PERS.

^{*} District's covered-employee payroll is estimated because of delayed enrollment in the PERS.

TOMS RIVER FIRE COMMISSIONERS DISTRICT NO. 2 NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2021

PUBLIC EMPLOYEES RETIREMENT SYSTEM (PERS)

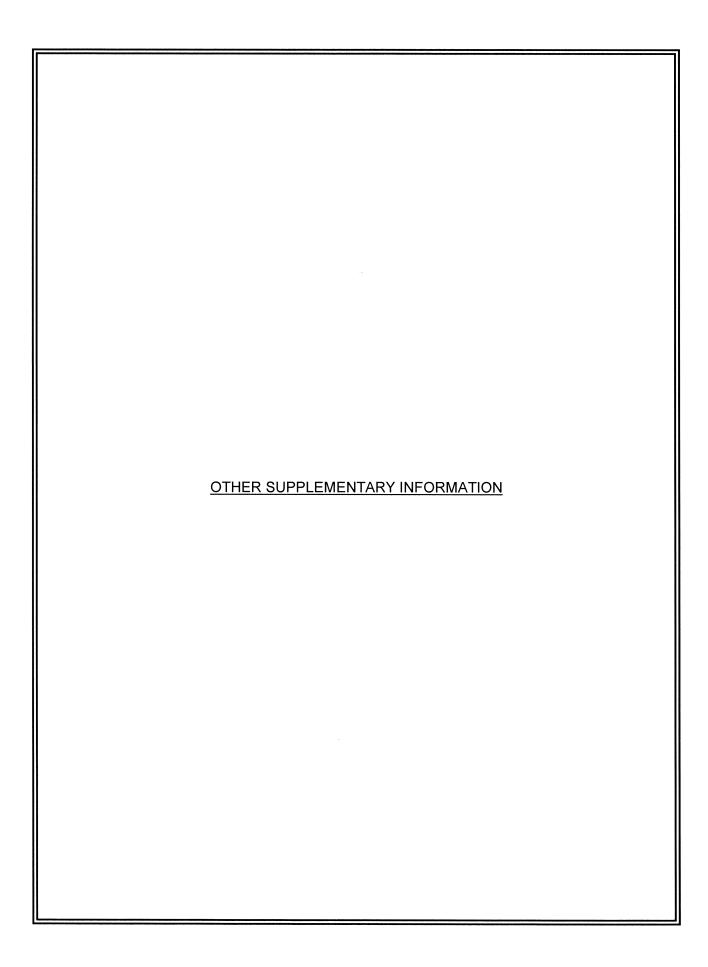
Change in benefit terms

None

Change in assumptions:

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at both June 30, 2021 and June 30, 2020) is determined by the State Treasurer, after consultation with the Directors of the Division of Investment and Division of Pensions and Benefits, the Board of Trustees and the Actuaries.

The discount rate used to measure the total pension liability was 7.00% as of both June 30, 2021 and June 30,2020.



TOMS RIVER FIRE COMMISSIONERS DISTRICT NO. 2

SCHEDULE OF IMPROVEMENT AUTHORIZATIONS - CAPITAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2021

BALANCE DECEMBER 31, 2021	\$ 552.76 85,134.47 126.16 143.00 643.37 86,599.76	97,500.00 37,800.00 25,200.00 15,104.21 32,400.00 36,000.00	\$ 330,603.97
2021 TRANSFER	\$ (1,874.54) (261.13) (21,085.00) 67,500.67 44,280.00	(44,280.00)	\$
2021 EXPENDED	\$ (7,180.01) (165,779.00) (66,857.30) (239,816.31)	(7,523.67)	\$ (247,339.98)
2021 AUTHORIZATION	φ	32,400.00 36,000.00 68,400.00	1 11
BALANCE DECEMBER 31, 2020	\$ 1,874.54 261.13 552.76 21,085.00 92,314.48 126.16 165,922.00	97,500.00 7,523.67 44,280.00 37,800.00 25,200.00 15,104.21	1 11
AUTHORIZED APPROPRIATION E AMOUNT	\$ 800,000.00 650,000.00 504,518.00 50,000.00 389,465.00 75,000.00 625,000.00 67,500.67 3,161,483.67	97,500.00 45,000.00 67,680.00 37,800.00 25,200.00 15,104.21 32,400.00 36,000.00	\$ 3,518,167.88
AUT APPR DATE	02/18/12 02/20/16 02/20/16 02/20/16 Various 02/17/18 Various	02/15/14 02/20/16 02/18/17 02/16/19 02/16/19 02/5/20 02/15/20	
PURPOSE	DISTRICT NO. 2 Arial Truck Pumper Truck Rescue Truck Generator in Substation Opti-Com System Fire Police Vehicle Replace 3007 Administration Vehicle Subtotal	JOINT BOARD CAPITAL Fire Dispatch - Consoles Upgrades Fire Academy - Upgrades Fire Academy - Upgrades Fire Academy - Upgrades Fire Prevention Bureau Vehicle Future Capital Improvements Fire Prevention Bureau Vehicle Fire Academy - Upgrades Subhotal	Grand Total

TOMS RIVER FIRE COMMISSIONERS DISTRICT NO. 2

SCHEDULE OF FUND BALANCE - CAPITAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2021

BALANCE DECEMBER 31, 2021	\$ 20,000.00 352,381.00 372,381.00	20,000.00	56,160.00 17,937.80 74,097.80	31,807.00 31,807.00	\$ 498,285.80	
TRANSFER TO IMPROVEMENT AUTHORIZATIONS	У		32,400.00 36,000.00 68,400.00		\$ 68,400.00	
2021 EXPENDED	(70,000.00)	(70,000.00)	(19,862.20)		(159,862.20)	
2021 BUDGET RFFCO*	\$ 20,000.00 \$ 209,524.00 229,524.00	20,000.00	32,400.00 36,000.00 68,400.00		\$ 317,924.00 \$	
BALANCE DECEMBER 31, 2020	\$ 70,000.00 142,857.00 212,857.00	70,000.00	56,160.00 37,800.00 93,960.00	31,807.00	\$ 408,624.00	
PURPOSE	PPFD* Replace 3000 Replace 3065 PPFD Total	SVFC* Replace 2900 SVFC Total	OTHER Joint Board - Fire Prevention Bureau Vehicle Joint Board - Fire Academy Upgrades Joint Board - Fire Academy Upgrades OTHER Total	DISTRICT NO. 2 Two Asst. Chief Vehicles (2012 Cancellation) Subtotal	Grand Total	RFFCO - Reserve for Future Capital Outlays PPFD - Pleasant Plains Fire Department SVFC - Silverton Volunteer Fire Company

STATISTICAL INFORMATION

DECEMBER 31, 2021

Property Tax Levies

The following is a tabulation of district assessed valuations, tax levies and property tax rates per \$100 of assessed valuation for the last ten (10) years:

<u>Year</u>	Assessed Valuations	Total Tax Levy	Property Tax Rates
2021	\$4,690,187,600	\$2,881,218	0.062
2020	4,653,379,777	2,834,415	0.061
2019	4,633,785,870	2,746,782	0.060
2018	4,600,677,748	3,070,008	0.067
2017	4,593,750,077	3,188,000	0.070
2016	4,536,024,101	3,228,231	0.072
2015	4,499,250,307	3,356,174	0.075
2014	4,469,931,333	2,896,000	0.065
2013	4,494,959,300	2,949,396	0.066
2012	5,681,293,242	2,891,277	0.051

General Fund - Fund Balance

	Balance	Utilized in
<u>Year</u>	December 31	Subsequent Budget
_		
2021	\$2,691,266	\$486,493
2020	2,616,004	486,493
2019	2,325,662	414,000
2 018	2,897,284	414,000
2017	1,687,239	307,893
2 016	1,476,356	255,553
2 015	1,142,364	0
2014	877,602	0
2 013	937,761	285,184
2012	1,156,277	514,000

STATISTICAL INFORMATION

DECEMBER 31, 2021

Capital Fund - Fund Balance

	Balance	Utilized in	
<u>Year</u>	December 31	Subsequent Budget	
_			
2021	\$498,286	\$54,000	
2020	408,624	68,400	
2 019	784,563	140,893	
~ 2018	439,669	261,746	
2017	450,472	172,893	
~ 2016	1,218,829	1,100,000	
2 015	945,079	82,500	
2014	1,352,996	616,667	
2013	862,996	55,000	
2012	1,162,055	800,000	

ROSTER OF OFFICIALS

DECEMBER 31, 2021

The following Officials were in office during the period under audit:

Board of Commissioners	<u>Position</u>	Surety Bond		
Kevin W. Britton	Chairman	\$ 1,000,000*		
Joseph Duff	Treasurer	1,000,000*		
Michael C. Willson	Clerk	1,000,000*		
James J. Quinlisk	Assistant Clerk	1,000,000*		
Richard Heroy	Commissioner	1,000,000*		
Other Officials				
Timothy J. Carson	Business Administrator	Business Administrator		
Richard M. Braslow	Board Attorney	Board Attorney		

^{*} Blanket Bond Coverage

Surety Company

Selective Insurance Company of America

TOMS RIVER FIRE COMMISSIONERS DISTRICT NO. 2 DECEMBER 31, 2021

GENERAL COMMENTS AND RECOMMENDATIONS

NONE